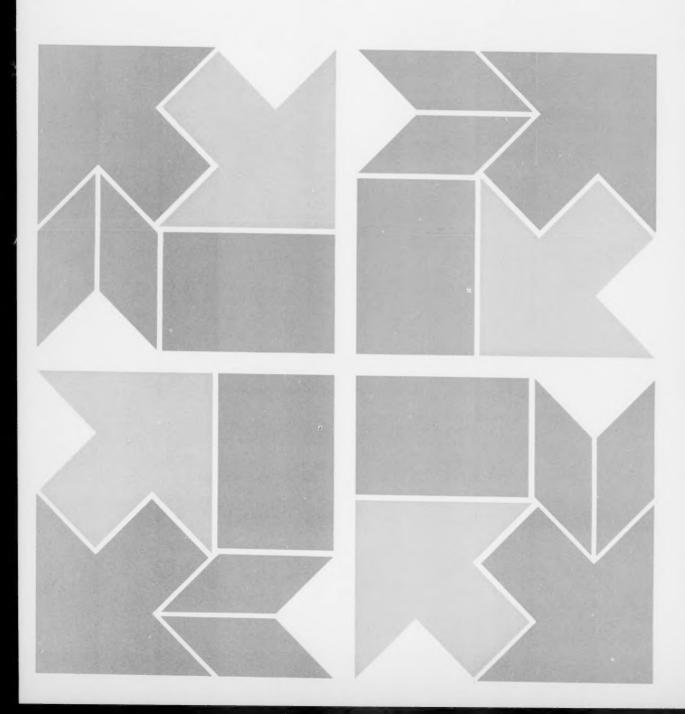
# Area Trends In Employment and Unemployment



U.S. Department of Labor Employment and Training Administration Fourth Quarter 1978 October-December



The Area Trends in Employment and Unemployment issued for each of the quarters in 1978 contained a reprint of the new Department of Labor regulations implementing Defense Manpower Policy No. 4A as well as a copy of the text of Defense Manpower Policy No. 4A. Beginning with the first quarter issue of 1979, these reprints will be dropped from Area Trends. In their place, an article will appear which provides an economic profile or similar analysis for a specific State or area. A different article will appear in each issue of Area Trends. The articles will be of national interest and will be prepared by staff of the affiliated State employment security agencies.

Descriptions of both the program for which areas are eligible on the basis of high unemployment and the criteria used in determining such eligibility as well as a listing of the eligible areas are provided in the section "Eligible Areas for Bidding on Federal Contracts Under Defense Manpower Policy No. 4A (DMP-4A) and the Buy American Act." A description of the criteria used by the Department in classifying major labor areas according to the adequacy of labor supply is provided in the section "Labor Supply Classifications and Summary Labor Force Data for Major Labor Areas."

Requests for copies of Area Trends, changes or additions to the mailing list and further information on its contents should be addressed to:

U.S. Department of Labor Employment and Training Administration (TPPL) Room 9304 601 D Street, N.W. Washington, D.C. 20213

# Area Trends In Employment and Unemployment



U.S. Department of Labor Ray Marshall, Secretary

**Employment and Training Administration** Ernest G. Green Assistant Secretary for Employment and Training Office of Policy, Evaluation, and Research

Fourth Quarter 1978 October-December

Eligible Areas for	r Bidding on Federal
<b>Contracts Under</b>	<b>Defense Manpower Policy</b>
No. 4A (DMP-4A)	and the Buy American Act

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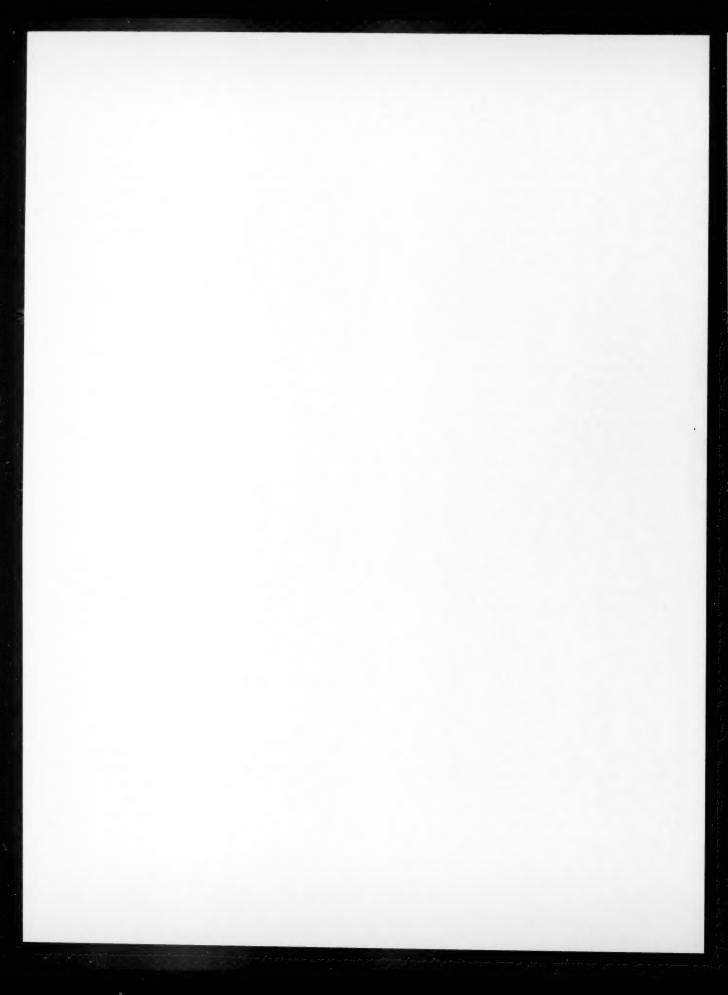
#### **Labor Supply Classifications and Summary** Labor Force Data for Major Labor Areas

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mplementing Defense Manpower Policy No. 4A	54

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#### Eligible Areas for Bidding on Federal Contracts Under Defense Manpower Policy No. 4A (DMP-4A) and the Buy American Act

#### Background

Employers located in eligible labor surplus areas, as determined by the Department of Labor, and who meet other criteria, are entitled to preference in bidding on Federal procurement contracts. The criteria used in determining eligible labor surplus areas implement amendments to the Small Business Act (PL 95-89) and Executive Order 10582 (concerning the Buy American Act).

The criteria used in determining eligible labor surplus areas are intended to put the Government's procurement dollars in areas where people are in most severe economic need. They replace the classification procedures initiated in 1951-1952 when the national jobless rate was around 3 percent and most labor surplus areas had unemployment rates of 6 percent or more.

During the 1970's when the jobless rate drifted upward, the number of labor surplus areas also increased significantly. This blunted the intent of the previous Defense Manpower Policy No. 4 (DMP-4) to focus the awarding of Federal procurement contracts on areas of inordinately high unemployment.

Because of these reasons, the classification criteria were revised. Instead of basing eligibility on a fixed cutoff—i.e., a local unemployment rate of 6 percent or more—the revised criteria now vary with the national rate.

#### Classification Criteria

An area is now classified as a labor surplus area if its unemployment rate is at least 1.20 times the national rate. In addition, the criteria for determining eligible labor surplus areas include both a floor and a ceiling. All areas must have a floor of at least 6 percent to qualify. This will insure that during periods of low unemployment only areas with generally recognized high unemployment receive DMP-4A consideration. The ceiling concept is utilized during periods of unusually high unemployment. Any area will qualify with a jobless rate of 10 percent or more.

A labor area can also be classified under the new criteria as eligible for DMP-4A preference if it encom-

passes a smaller area of concentrated high unemployment, so long as the unemployment rate for the overall area is at least equal to the floor rate of 6.0 percent. Such classifications are made when (1) the jobless rate of the smaller area (i.e., cities or counties) meets the 1.20 ratio test, (2) the smaller area has a population of at least 50,000 and (3) the number of unemployed in the smaller area accounts for at least 25 percent of the total unemployment in the overall area.

The revised procedures for determining eligible labor surplus areas also permit the Department of Labor at its discretion to waive the eligibility criteria in areas where a sudden and precipitous rise in unemployment has occurred—not immediately reflected in the unemployment for the reference period. Such instances can arise due to natural disasters, plant closings, contract cancellations, etc. that have a substantial impact on the area's unemployment and are not the result of temporary or seasonal factors. In situations where such exceptional circumstances exist, the Labor Department can, upon petition from a State employment security agency, declare such areas eligible for DMP-4A preference for a period not to exceed 1 year.

#### **Eligibility Determined Quarterly**

The eligibility of labor surplus areas under DMP-4A (which replaces DMP-4) and the Buy American Act is determined quarterly. This replaces the previous practice under DMP-4 of monthly determinations of such eligible areas.

The reference period used in making the eligibility determination is the 12-month period ending 3 months prior to the date of the quarterly classifications. The reference period used in determining the areas in the following listing of eligible labor surplus areas is the 12-month period from July 1, 1977 through June 30, 1978. This listing of eligible labor surplus areas under the new criteria was effective on October 1, 1978 and remains in effect through the end of the fourth quarter, i.e., December 31, 1978. The next listing of eligible labor surplus areas will be effective January 1, 1979 and will remain in effect through March 31, 1979.

## Labor Surplus Areas Added and Deleted from Third Quarter Listing

Areas Added to List of Eligible Labor Surplus Areas Under Defense Manpower Policy No. 4A, October, November, December 1978

Alaska

**Bristol Bay Division** 

**Arkansas** 

Newport

California

Visalia

Georgia

Chattooga County

Thompson

Idaho

Clark County

Illinois

Cass County

Danville

Galesburg

Mason County Schuyler County

Indiana

Linton

Kentucky

Grayson

Manchester

Owenton

Louisiana

Jennings

Jonesville

Natchitoches

Tensas Parish

Vidalia

Maryland

Cumberland

Michigan

Big Rapids

Sturgis

Mississippi

**Bay Springs** 

luka

Missouri

Houston

Kennett

Marble Hill

Sedalia

Montana

Boulder

**North Carolina** 

Dunn

Warrenton

Ohio

Cambridge

Oklahoma

Hugo

Pennsylvania

PITTSBURGH (SMSA)

READING (SMSA)

South Dakota

Corson County

**Tennessee** 

Greenville

Texas

Pearsall

TEXARKANA (SMSA)

Wisconsin

Hurley

Labor Surplus Areas Added and Deleted from Third Quarter Listing—(Continued)

Areas Deleted from List of Eligible Labor Surplus Areas Under Defense Manpower Policy No. 4A, October, November, December 1978

#### Alabama

Atmore
Demopolis
FLORENCE (SMSA)
Fort Deposit
GADSDEN (SMSA)

#### **Arkansas**

Helena

#### California

Bishop RIVERSIDE-SAN BERNARDINO-ONTARIO (SMSA)

#### Colorado

Dove Creek Summit County

#### Connecticut

HARTFORD (SMSA) NEW HAVEN-WEST HAVEN (SMSA)

#### Florida

FORT LAUDERDALE-HOLLYWOOD (SMSA)
Inverness
Naples
Ocala City
Okeechobee
Palatka
WEST PALM BEACH-BOCA RATON (SMSA)
Wildwood

#### Georgia

Cordele Manchester Nahunta Stewart County

#### Idaho

Driggs

#### Illinois

Warren County

#### Indiana

GARY-HAMMOND-EAST CHICAGO (SMSA) Rockville

#### Louisiana

Ferriday

#### Maine

Augusta PORTLAND (SMSA)

#### Massachusetts

LOWELL (SMSA) PITTSFIELD (SMSA)

#### Michigan

LANSING-EAST LANSING (SMSA)

#### Minnesota

Detroit Lakes
Park Rapids

#### Nevada

Yerington

#### **New York**

Hudson NASSAU-SUFFOLK (SMSA)

#### Oklahoma

Okemah

#### Oregon

Burns North Bend-Coos Bay Roseburg St. Helens

#### South Carolina

Beaufort Marion Orangeburg

#### Tennessee

Ripley Rutledge

#### Utah

**Piute County** 

#### Virginia

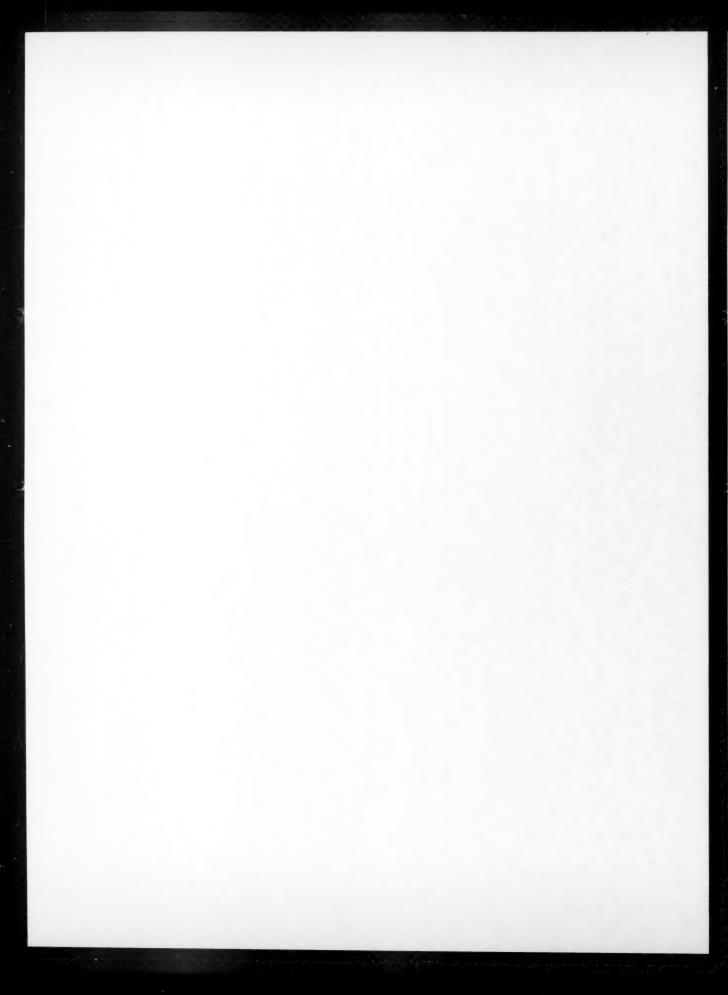
Buena Vista

#### Washington

Friday Harbor Port Townsend

#### West Virginia

Marlington Spencer



# Listing of Labor Surplus Areas Eligible Under DMP-4A and the Buy American Act, October 1 — December 31, 1978

ELICIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
ALABAMA ANNISTON SMSA CAMDEN CARROLLTON CENTREVILLE CHOCTAW COUNTY CLANTON EUTAW GENEVA GREENSBORO HALEYVILLE JACKSON MAR ION MOBILE SMSA MOULTON OZARK ROANOKE RUSSELLVILLE SCOTTSBORO SELMA TALLADEGA	.WILCOX COUNTY .PICKENS COUNTY .BIBB COUNTY .CHOCTAW COUNTY .CHILTON COUNTY .GREENE COUNTY .GENEVA COUNTY .HALE COUNTY .WINSTON COUNTY .CLARKE COUNTY .PERRY COUNTY .BALDWIN AND MOBILE .LAWRENCE COUNTY .DALE COUNTY .RANDOLPH COUNTY .FRANKLIN COUNTY .JACKSON COUNTY
ALASKA ANGOON DIVISION	ANGOON DIVISION
BARROW-NORTH SLOPE DIVISION BETHEL DIVISION	BARROW-NORTH SLOPE DIVISION BETHEL DIVISION
BRISTOL BAY BOROUGH DIVISION BRISTOL BAY DIVISION CORDOVA-MC CARTHY DIVISION	BRISTOL BAY DIVISION
FAIRBANKS DIVISION	HAINES DIVISIONJUNEAU DIVISION
KENAI-COOK INLET DIVISION KETCHIKAN DIVISION KOBUK DIVISION	KETCHIKAN DIVISION
KODIAK DIVISION	KUSKOKWIM DIVISION
NOME DIVISION	OUTER KETCHIKAN DIVISIONPRINCE OF WALES DIVISION
SEWARD DIVISIONSITKA DIVISIONSKAGWAY-YAKUTAT DIVISION	SITKA DIVISION SKAGWAY-YAKUTAT DIVISION
SOUTHEAST FAIRBANKS DIVISION UPPER YUKON DIVISION VALDEZ-CHITINA-WHITTIER DIVISION	UPPER YUKON DIVISION

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLULED
	DIVISION
WADE HAMPTON DIVISION	
	WRANGELL-PETERSBURG DIVISION
YUKON-KOYUKUKU DIVISION	YUKON-KOYUKUKU DIVISION
**************************************	
ARIZONA	
DOUGLAS	COCHISE COUNTY
GLOBE	
KINGMAN	
MC NARY	
NOGALES PINAL COUNTY	DINAL COUNTY
SAFFORD	
WINSLOW	
YUMA	
	**************************************
ARKANSAS	
BLYTHEVILLE	MISSISSIPPI COUNTY
CHICOT COUNTY	CHICOT COUNTY
CLINTON	VAN BUREN COUNTY
CONWAY	
DES ARCFORREST CITY	
FULTON COUNTY	
HARDY	
HEBER SPRINGS	CI FBURNE COUNTY
HUNTSVILLE	MADISON COUNTY
JASPER	
MARIANNA	
MARSHALL	
MENA	POLK COUNTY
MOUNTAIN VIEW	
NEWPORTOZARK	
PIGGOTT	
POCAHONTAS	DANDOLDH COUNTY
RISON	
RUSSELLVILLE	
SEARCY	
WALDRON	SCOTT COUNTY
WALNUT RIDGE	LAWRENCE COUNTY
CALIFORNIA	
ALPINE COUNTY	and the second s
ANGELS CAMP	
BAKERSFIELD SMSACHICO-OROVILLE.	
COLUSA COUNTY	
CRESCENT CITY	DEL NORTE COUNTY

#### ELIGIBLE LABOR SURPLUS AREAS

### POLITICAL JURISDICTIONS INCLUDED

			-
EL	CENTRO	IMPERIAL COUNTY	
	REKA		
	ESNO SMSA		
	ASS VALLEY		
	NFORD		
	LLISTER		
	CKSON		
	KEPORT		
	S ANGELES-LONG BEACH SMSA		
	YALTON		
	DERA		
	RIPOSA		
	RCED		
	DESTO SMSA		
	NARD-SIMI VALLEY-VENTURA SMSA		
	ACERVILLE		
	INCY		
	D BLUFF	* * * * *	
	DD ING		
SA	CRAMENTO SMSA		
		YOLO COUNTIES	
	LINAS-SEASIDE-MONTEREY SMSA		
SA	N DIEGO SMSA	SAN DIEGO COUNTY	
	NTA CRUZ SMSA		
SA	NTA ROSA SMSA	SONOMA COUNTY	
SO	NORA	TUOLUMNE COUNTY	
	COCKTON SMSA		
	SANVILLE		
UK	IAH	MENDOCINO COUNTY	
VA	LLEJO-FAIRFIELD-NAPA SMSA	NAPA AND SOLANO COUNTIES	
	SALIA		
	AVERVILLE		
	LLOWS		
	REKA		
	JBA CITY		
. 0		THE TOTAL COUNTY	
OI OF	DADO		

#### COLORADO

ANTONIOCONEJOS COUNTY
BLANCA
CENTER SAGUACHE COUNTY
DELTA DELTA COUNTY
EAGLE EAGLE COUNTY
GARFIELD COUNTYGARFIELD COUNTY
LAKE COUNTYLAKE COUNTY
MOFFAT COUNTY
OURAY COUNTYOURAY COUNTY
PAGOSA SPRINGSARCHULETA COUNTY
PITKIN COUNTYPITKIN COUNTY
PUEBLO SMSAPUEBLO COUNTY

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
ELIGIBLE LABOR SUNFLUS AREAS	
ROUTT COUNTY TELLURIDE TRINIDAD WALSENBURG	SAN MIGUEL COUNTYLAS ANIMAS COUNTY
CONNECTICUT	TOWNS OF ANGONIA OVEODD
BRIDGEPORT SMSA	AND SEYMOUR  TOWNS OF ANSONIA, OXFORD, AND SEYMOUR  TOWNS OF BRIDGEPORT, DERBY, EASTON, FAIRFIELD, MILFORD, MONROE, SHELTON, STRATFORD,
WATERBURY SMSA	AND TRUMBULLTOWNS OF BEACON FALLS. BETHLEHEM, CHESIRE, MIDDLEBURY. NAUGATUCK, PROSPECT, SOUTHBURY. THOMASTON, WATERBURY, WATER- TOWN, WOLCOTT, AND WOODBURY
DELAWARE	
DOVER	KENT COUNTYNEW CASTLE COUNTY IN DEL: CECIL COUNTY IN MD.; SALEM COUNTY IN N.J.
APALACHICOLA. BRISTOL BROOKSVILLE CHIPLEY FORT PIERCE FORT WALTON BEACH KEY WEST LAFAYETTE COUNTY LAKELAND-WINTER HAVEN SMSA LEESBURG MELBOURNE-TITUSVILLE-COCOA SMS MIAMI SMSA. MOORE HAVEN PANAMA CITY SMSA PORT ST. JOE SEBRING VERO BEACH.	LIBERTY COUNTY  HERNANDO COUNTY  WASHINGTON COUNTY  ST. LUCIE COUNTY  OKALOOSA COUNTY  MONROE COUNTY  LAFAYETTE COUNTY  POLK COUNTY  LAKE COUNTY  A BREVARD COUNTY  OADE COUNTY  GLADES COUNTY  BAY COUNTY  HIGHLANDS COUNTY
ALBANY SMSA	DOUGHERTY AND LEE COUNTIESBUTTS, CHEROKEE, CLAYTON, COBB, DE KALB, DOUGLAS, FAYETTE, FORSYTH, FULTON, GWINNETT, HENRY, NEWTON,

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
AUGUSTA SMSA	
BARROW COUNTY BLACKSHEAR BURKE COUNTY CAMILLA CHATTOOGA COUNTY	PIERCE COUNTYBURKE COUNTYMITCHELL COUNTY
DARIEN DAWSONVILLE. JEFFERSON COUNTY	MC INTOSH COUNTYDAWSON COUNTYJEFFERSON COUNTY
PEARSONROBERTAROCHELLETHOMPSON.	ATKINSON COUNTYCRAWFORD COUNTYWILCOX COUNTY
HAWAII HILO	HAWAII COUNTY
IDAHO  BONNERS FERRY  CAMAS COUNTY  CLARK COUNTY  COEUR DALENE  COUNCIL  EMMETT  GRANGEVILLE  HORSESHOE BEND  KETCHUM  LEMHI COUNTY  MC CALL  OROFINO  SANDPOINT  ST. MARIES	CAMAS COUNTYCLARK COUNTYKOOTENAI COUNTYADAMS COUNTYGEM COUNTYIDAHO COUNTYBOISE COUNTYBLAINE COUNTYLEMHI COUNTYVALLEY COUNTYCLEARWATER COUNTYBONNER COUNTY
ILLINOIS ANNA. CAIRO.  CANTON. CARBONDALE-MURPHYSBORO CARMI CASS COUNTY CENTRALIA	.ALEXANDER AND PULASKI COUNTIES .FULTON COUNTY .JACKSON COUNTY .WHITE COUNTY .CASS COUNTY

ELICIBLE LABOR SURPLUS AREAS	PELITICAL JURISDICTIONS INCLUEED
ELICIBLE EADON SONTEDS ANEAS	***************************************
DANVILLE	VERMILLION COUNTY
DU QUOIN	
FAIRFIELD	WAYNE COUNTY
FAYETTE COUNTY	FAYETTE COUNTY
FLORA	CLAY COUNTY
GALESBURG	
GOLCONDA	POPE COUNTY
GREENVILLE	
HARDIN	CALHOUN COUNTY
HARRISBURG-WEST FRANKFORT-	
HERRIN	FRANKLIN, JOHNSON, SALINE,
150.057/1/11	AND WILLIAMSON COUNTIES
JERSEYVILLE	
KANKAKEE SMSA	KANKAKEE COUNTY
LITCHFIELD	
MASON COUNTY	
MC LEANSBORO	
MOUNT VERNON	
OLNEY	
ROSICLARE	
SHAWNEETOWN	GALLATIN COUNTY
SCHUYLER COUNTY	SCHUYLER COUNTY
SHELBYVILLE	
INDIANA	
LINTON	GREENE COUNTY
LOOGOOTEE	
MADISON	
MARENGOPAOLI	ODANGE COUNTY
RISING SUN	
SCOTTSBURG	
3CO113DORO	SCOTT COUNTY
TOWA	
CENTERVILLE	A PPANOOSE COUNTY
KENTUCKY	
BEATTYVILLE	
BENTON	
BROWNSVILLE	
GRAYSON	CARTER COUNTY
JENKINS	
MANCHESTER	
MC KEE	
OWENTON	
RUSSELL SPRINGSSALYERSVILLE	
STANFORD	
STANI ORD	COUNTI

POLITICAL JURISDICTIONS INCLUDED ELIGIBLE LABOR SURPLUS AREAS STANTON.....POWELL COUNTY LOUISIANA ALEXANDRIA SMSA......AVOYELLES, GRANT, AND RAPIDES PARISHES BASTROP......MOREHOUSE PARISH BOGALUSA.....WASHINGTON PARISH HAMMOND......TANGIPAHOA PARISH JENNINGS..... DAVIS PARISH JONESVILLE......CATAHOULA PARISH LAKE PROVIDENCE......EAST CARROLL PARISH LEESVILLE ..... PARISH LUTCHER ..... JAMES PARISH NATCHITOCHES .................NATCHITOCHES PARISH OAKDALE ..... PARISH OAK GROVE ..... WEST CARROLL PARISH OPELOUSAS ......ST. LANDRY PARISH PLAQUEMINE......IBERVILLE PARISH RAYVILLE ..... PICHLAND PARISH ST. FRANCISVILLE..... PARISH TALLULAH......MADISON PARISH TENSAS PARISH......TENSAS PARISH VIDALIA.....CONCORDIA PARISH VILLE PLATTE......EVANGELINE PARISH WINNSBORO .....FRANKLIN PARISH MAINE BELFAST.....WALDO COUNTY BOOTHBAY-HARBOR.....LINCOLN COUNTY EXCEPT TOWNS OF DRESDEN AND WALDOBORO CALAIS-EASTPORT.................WASHINGTON COUNTY ASHLAND, BLAINE, BRIDGEWATER, CARIBOU, CASTLE HILL, CASWELL, CHAPMAN. CONNOR. E PLANTATION. EASTON. FORT FAIRFIELD. GARFIELD. LIMESTONE. MAPLE-TON, MASARDIS, MARS HILL, NASHVILLE, NEW SWEDEN, OXBOW, PERHAM, PORTAGE LAKE, PRESQUE ISLE, STOCKHOLM, WADE, WASHBURN, WESTFIELD, WESTMAN-LAND, AND WOODLAND IN AROOSTOOK COUNTY FORT KENT ...... TOWNS OF EAGLE LAKE, FORT KENT. FRENCHVILLE. ST. AGATHA: PLANTATIONS OF ALLAGASH. NEW

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUEED
	CANADA, ST. JOHN, ST. FRANCIS, SINCLAIR, AND WALLAGRASS IN
GREENVILLE	AROOSTOOK COUNTYTOWNS OF ELLIOTSVILLE, GREENVILLE, LILY BAY, AND SHIRLEY; AND SOUTHERN
	UNORGANIZED TERRITORY IN PISCATAQUIS COUNTY
LINCOLN-HOWLAND	TOWNS OF BURLINGTON, CHESTER, ENFIELD, HOWLAND, LEE, LINCOLN, LOWELL, MATTAMISCONTIS, MATTAWAMKEAG, MAXFIELD, PASSADUMKEAG, SPRINGFIELD, WINN, AND WOODVILLE; TOWNSHIPS OF KINGMAN, WHITNEY, 1 N.D.,
	OF KINGMAN, WHITNEY, I N.D., 2R-8, 2R-9, AND 3R-1; AND PLANTATIONS OF CARROLL, DREW, GRAND FALLS, LAKEVILLE, PRENTISS, SEBOEIS, AND WEBSTER IN PENOBSCOT COUNTY
LIVERMORE FALLS	TOWNS OF GREEN, LEEDS, LIVER- MORE, LIVERMORE FALLS, TURNER, AND WEBSTER IN ANDROSCOGGIN COUNTY
MADAWASKA-VAN BUREN	TOWNS OF GRAND ISLE, MADAWASKA, AND VAN BUREN; AND PLANTA- TIONS OF CYR AND HAMLIN IN AROOSTOOK COUNTY
SKOWHEGANSOUTHWEST PENOBSCOT	SOMERSET COUNTY
MARYLAND BALTIMORE SMSA	ANNE ADUNDEL DALTIMODE
DALIIMURE SMSA	CARROLL, HARFORD, AND HOWARD COUNTIES; AND BALTIMORE CITY
CAMBRIDGE CENTREVILLE CHESTERTOWN CRISFIELD CUMBERLAND	DORCHESTER COUNTYQUEEN ANNES COUNTYKENT COUNTYSOMERSET COUNTYALLEGANY COUNTY, MD AND
FEDERALSBURGHAGERSTOWN	

#### ELIGIBLE LABOR SURPLUS AREAS

#### POLITICAL JURISDICTIONS INCLUDED

OAKLAND ......GARRETT COUNTY POCOMOKE CITY ........................WORCESTER COUNTY SALISBURY ..... WICOMICO COUNTY

MASSACHUSE TTS

BARNSTABLE ..... BARNSTABLE COUNTY

BOSTON SMSA......SUFFOLK COUNTY; CITIES OF BEVERLY, LYNN, PEABODY, AND SALEM. AND TOWNS OF BOXFORD, DANVERS, HAMILTON, LYNNFIELD, MANCHESTER, MARBLEHEAD, MIDDLETON, NAHANT, SAUGUS, SWAMPSCOTT, TOPSFIELD, AND WENHAM IN ESSEX COUNTY; CITIES OF CAMBRIDGE. EVERETT. MALDEN. MEDFORD. MELROSE, NEWTON, SOMERVILLE. WALTHAM, AND WOBURN, AND TOWNS OF ACTON, ARLINGTON, ASHLAND, BEDFORD, BELMONT, BOXBOROUGH, BURLINGTON, CARLISLE, CONCORD. FRAMINGHAM, HOLLISTON, LEXINGTON. LINCOLN. NATICK. NORTH READING, READING, SHERBORN, STONEHAM, SUDBURY, WAKEFIELD. WATERTOWN, WAYLAND, WESTON. WILMINGTON. AND WINCHESTER IN MIDDLESEX COUNTY: QUINCY CITY AND TOWNS OF BELLINGHAM, BRAINTREE, BROOKLINE, CANTON, COHASSET, DEDHAM, DOVER, FOXBOROUGH, FRANKLIN. HOLBROOK, MEDFIELD, MEDWAY, MILLIS, MILTON, NEEDHAM, NORFOLK, NORWOOD, RANDOLPH, SHARON, STOUGHTON, WALPOLE, WELLESLEY, WESTWOOD, WEYMOUTH, AND WRENTHAM IN NORFOLK COUNTY : TOWNS OF ABINGTON, DUXBURY, HANOVER, HANSON, HINGHAM, HULL, KINGSTON, MARSHFIELD, NORWELL, PEMBROKE, ROCKLAND, AND SCITUATE IN PLYMOUTH

ELICIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
	COUNTY
BROCKTON SMSA	TOWN OF EASTON IN BRISTOL
	COUNTY; TOWN OF AVON IN NOR-
	FOLK COUNTY; CITY OF BROCKTON.
	TOWNS OF BRIDGEWATER, EAST
	BRIDGEWATER, HALIFAX, WEST
	BRIDGENATER, AND WHITMAN IN
	PLYMOUTH COUNTY
CLINTON	TOWNS OF CLINTON AND LANCASTER IN WORCESTER COUNTY
FALL RIVER SMSA	
FALL RIVER SMSA	
	OF DIGHTON, SOMERSET, SWANSEA, AND WESTPORT IN
	BRISTOL COUNTY, MASS.; AND TOWNS OF LITTLE COMPTON
	AND TIVERTON IN NEWPORT
	COUNTY, R.I.
GLOUCESTER	CLUNCESTED CITY AND TOWNS
OLOGOESTER	OF ESSEX AND ROCKPORT
	IN ESSEX COUNTY
TAWDENCE-HAVEDHIII SMSA	CITIES OF LAWRENCE AND HAVER-
ENTITLE ON STATE OF S	HILL AND TOWNS OF AMESBURY.
	ANDOVER, GEORGETOWN, GROVELAND,
	MERRIMAC, METHUEN, NORTH
	ANDOVER, SALISBURY, AND WEST
	NEWBURY IN ESSEX COUNTY IN
	MASS. TOWNS OF ATKINSON.
	HAMPSTEAD, KINGSTON, NEWTON,
	PLAISTOW. SALEM. AND WINDHAM
	IN ROCKINGHAM COUNTY IN N. Y.
NEW BEDFORD SMSA	CITY OF NEW BEDFORD, AND TOWNS
	OF ACUSHNET. DARTMOUTH. FAIR-
	HAVEN, AND FREETOWN IN
	BRISTOL COUNTY: TOWNS OF
	LAKEVILLE, MARION.
	MATTAPOISETT, AND ROCHESTER
	IN PLYMOUTH COUNTY
NEWBURYPORT	
	OF IPSWICH, NEMBURY, AND
	ROWLEY IN ESSEX COUNTY
PLYMOUTH	
	BOROUGH, PLYMOUTH, PLYMPTON,
	AND WAREHAM IN PLYMOUTH
	COUNTY
TAUNTON	
	OF BERKLEY AND RAYNHAM
	IN BRISTOL COUNTY
TISBURY	DUKES COUNTY
WARE	TOWN OF WARE IN HAMPSHIRE

#### ELIGIBLE LABOR SURPLUS AREAS

#### POLITICAL JURISDICTIONS INCLULED

COUNTY: TOWNS OF HARDWICK, NEW BRAINTREE, OAKHAM, AND WEST BROOKFIELD IN WORCESTER COUNTY

MI	CLI	TOA	AT
W T	CI	IGA	IA

ADRIAN	LENAWEE COUNTY
ALMA	GRATIOT COUNTY
ALPENA	ALPENA COUNTY
BAD AXE	HURON COUNTY
BALDWIN	LAKE COUNTY
BENTON HARBOR	BERRIEN COUNTY
BIG RAPIDS	MECOSTA COUNTY
BOYNE CITY	CHARLEVOIX COUNTY
CADILLAC	MISSAUKEE, OSCEOLA, AND
	WEXFORD COUNTIES

	MENLOWD COOMITES
CARO	TUSCOLA COUNTY
CHEBOYGAN	CHEBOYGAN COUNTY
CLARE	CLARE COUNTY

DETROIT	SMSA	 	LAPEER,	LIVI	WGSTON.	MACOMB.
			OAKLAND.	ST.	CLAIR.	AND

WA	YNE C	COUNT	TIES	
EAST TAWASAL	CONA	AND	IOSCO	COUNTIES
FI RENTA BE	NZIE	COLIN	JTV	

ESCAN	ABA	 	DELTA C	OUNTY	1
FLINT	SMSA	 	GENESEE	AND	SHIAWASSEE
				_	

		COUNTIES
F	REMONT	 NEWAYGO COUNTY
G	AYLORD	 OTSEGO COUNTY
GI	RAYLING	 CRAWFORD COUNTY
GI	REENVILLE.	 MONTCALM COUNTY
H	ANCOCK	HOHOUTOM AND VEWEEN

HANCOCK	HOUGHION AND KEWEENAV
	COUNTIES
HILLMAN	MONTMORENCY COUNTY
IRON RIVER	IRON COUNTY
IRONWOOD	GOGEBIC COUNTY

TRONWOOD	
L ANSEBARAGA COUNTY	
LUDINGTON MASON COUNTY	
MANCELONA ANTRIM COUNTY	
MANISTEE	Y
MANISTIQUESCHOOLCRAFT CO	UNTY
MARQUETTE ALGER AND MARQ	UETTE

	COUNTIES	
MIDLAND	GLADWIN AN	D MIDLAND

	COUNTIES
MIO	OSCODA COUNTY

MI()		()SC()DA	COUNTY
MUSKEGON-NORTON	SHORES-		

MUSKEGON HEIGHTS SMSA......MUSKEGON AND OCEANA COUNTIES

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
ELICIDEE ENDOR CONTEGO MICHO	TOTAL SONISDICTIONS INCLUDED
NEWBERRY ONTONAGON PETOSKEY ROGERS CITY	ONTONAGON COUNTY EMMET COUNTY
ROSCOMMONST. IGNACE	ROSCOMMON COUNTY
SANDUSKYSAULT STE. MARIE	SANILAC COUNTY
STANDISHSTURGIS	ARENAC COUNTY
TRAVERSE CITY	GRAND TRAVERSE, KALKASKA.
WEST BRANCH	OGEMAW COUNTY
MINNESOTA	
AITKIN:	AITKIN COUNTY
BAGLEY	CLEARWATER COUNTY
GRAND RAPIDS	
HIBBING-VIRGINIA	DULUTH CITY
LITTLE FALLS	MORRISON COUNTY
MAHNOMEN	
RED LAKE FALLS	
ROSEAU	MARSHALL COUNTY
MISSISSIPPI	
ASHLAND	BENTON COUNTY
BAY SPRINGS	
BELZONIBILOXI-GULFPORT SMSA	HANCOCK, HARRISON, AND
CANTON	STONE COUNTIES
CHARLESTON.	
CLARKSDALE.	
CLEVELAND	
COLUMBIA	MARION COUNTY
CORINTH	
DE KALB	
FAYETTE	
GREENVILLEGREENWOOD	WASHINGTON COUNTY
GRENADA	
HAZLEHURST	
HOLLY SPRINGS	
INDIANOLA	
IUKA	
KOSCIUSKO	
LEAKESVILLE	GREENE COUNTY

#### LEXINGTON ...... HOLMES COUNTY LOUISVILLE.....WINSTON COUNTY MACON.....NOXUBEE COUNTY MARKS.....QUITMAN COUNTY NATCHEZ ..... ADAMS COUNTY PICAYUNE CITY ......PEARL RIVER COUNTY PRENTISS.....JEFFERSON DAVIS COUNTY ROLLING FORK......ISSAQUENA AND SHARKEY COUNTIES SENATOBIA ..... TATE COUNTY. TUNICA.....TUNICA COUNTY VICKSBURG.....WARREN COUNTY WAYNESBORO......WAYNE COUNTY WINONA......MONTGOMERY COUNTY WOODVILLE ..... WILKINSON COUNTY YAZOO .....YAZOO COUNTY MISSOURI ALTON .....OREGON COUNTY CALIFORNIA......MONITEAU COUNTY CHARLESTON......MISSISSIPPI COUNTY DONIPHAN ...... RIPLEY COUNTY EMINENCE.....SHANNON COUNTY GREENVILLE......WAYNE COUNTY HOUSTON ..... TEXAS COUNTY KENNETT ..... DUNKLIN COUNTY MARBLE HILL ..... BOLLINGER COUNTY

ELICIBLE LABOR SURPLUS AREAS

POLITICAL JURISDICTIONS INCLUCED

# MONTANA ANACONDA DEER LODGE COUNTY BOULDER JEFFERSON COUNTY BUTTE SILVER BOW COUNTY CUT BANK GLACIER COUNTY GLASGOW VALLEY COUNTY HAMILTON RAVALLI COUNTY HARDIN BIG HORN COUNTY KALISPELL FLATHEAD COUNTY LIBBY LINCOLN COUNTY PHILLIPSBURG GRANITE COUNTY POLSON LAKE COUNTY SUPERIOR MINERAL COUNTY

THOMPSON FALLS......SANDERS COUNTY

POPLAR BLUFF BUTLER COUNTY
POTOSI WASHINGTON COUNTY
SEDALIA PETTIS COUNTY
STEELVILLE CRAWFORD COUNTY
VERSAILLES MORGAN COUNTY
WARRENTON WARREN COUNTY

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
NEBRASKA PENDER	THURSTON COUNTY
NEVADA CARSON CITY	CARSON CITY AND STOREY COUNTY
NEW JERSEY  ATLANTIC CITY SMSA  CAPE MAY-OCEAN CITY-WILDWOOD  JERSEY CITY SMSA  LAKEWOOD-TOMS RIVER  LONG BRANCH-ASBURY PARK SMSA  NEWARK SMSA  NEWTON  PATERSON-CLIFTON-PASSAIC SMSA  VINELAND-BRIDGETON-  MILLVILLE SMSA	CAPE MAY COUNTYHUDSON COUNTYOCEAN COUNTYMONMOUTH COUNTYESSEX, MORRIS, SOMERSET, AND UNION COUNTIESSUSSEX COUNTYPASSAIC COUNTYMERCER COUNTY
NEW MEXICO DEMING. ESPANOLA. LAS VEGAS. SANTA ROSA. TAOS. WAGON MOUND.	.RIO ARRIBA COUNTY .SAN MIGUEL COUNTY .GUADALOUPE COUNTY .TAOS COUNTY
NEW YORK  AUBURN  BATAVIA.  BINGHAMTON SMSA.  CATSKILL.  COBLESKILL.  CORTLAND.  ELMIRA SMSA.  GLEN FALLS-HUDSON FALLS.  GLOVERSVILLE.  KINGSTON.  LOWVILLE.  MALONE.  MONTICELLO.  NEWBURGH-MIDDLETOWN.  NEW YORK SMSA.	GENESEE COUNTYBROOME AND TIOGA COUNTIES IN N.Y.: AND SUSQUEHANNA COUNTY IN PAERIE AND NIAGARA COUNTIESGREENE COUNTYSCHOHARIE COUNTYCORTLAND COUNTYCHEMUNG COUNTYWARREN AND WASHINGTON COUNTIESFULTON COUNTYULSTER COUNTYLEWIS COUNTYLEWIS COUNTYFRANKLIN COUNTYSULLIVAN COUNTYORANGE COUNTY

ELIGIBLE LABOR SURPLUS AREAS	PCLITICAL JURISDICTIONS INCLUCED
OGDENSBURG-MASSENA. OLEAN-SALAMANCA PENN YAN PERRY PLATTSBURG ROCHESTER SMSA	CATTARAUGUS COUNTYYATES COUNTYWYOMING COUNTYCLINTON COUNTYLIVINGSTON, MONROE,
SPECULATOR TICONDEROGA UTICA-ROME SMSA WATERTOWN WATKINS GLEN WELLSVILLE	ESSEX COUNTYHERKIMER AND ONEIDA COUNTIESJEFFERSON COUNTYSCHUYLER COUNTY
NORTH CAROLINA BRYSON CITY BURGAW COLUMBIA DUNN ELIZABETHTOWN LUMBERTON MURPHY RAEFORD ROANOKE RAPIDS  ROBBINSVILLE ROCKY MOUNT SNOW HILL SWAN QUARTER WARRENTON WILMINGTON SMSA	PENDER COUNTYTYRRELL COUNTYHARNETT COUNTYBLADEN COUNTYROBESON COUNTYCHEROKEE COUNTYHOKE COUNTYHALIFAX AND NORTHAMPTON COUNTIESGRAHAM COUNTYEDGECOMBE AND NASH COUNTIESGREENE COUNTYHYDE COUNTYWARREN COUNTYBRUNSWICK AND NEW HANOVER COUNTIES
NORTH DAKOTA KIDDER COUNTY MC HENRY COUNTY ROLLA	MC HENRY COUNTY
OHIO CALDWELL CAMBRIDGE JACKSON LIMA SMSA	GUERNSEY COUNTYJACKSON COUNTYALLEN, AUGLAIZE, PUTNAM, AND VAN WERT COUNTIES

	POLITICAL JURISDICTIONS INCLUDED
MANCHESTER. MANSFIELD SMSA'. MC ARTHUR. PORTSMOUTH. WAVERLY. YOUNGSTOWN-WARREN SMSA	RICHLAND COUNTYVINTON COUNTYSCIOTO COUNTYPIKE COUNTY
OKLAHOMA ANTLERS COALGATE HOLDENVILLE HUGO MC ALESTER MC INTOSH COUNTY OKMULGEE-HENRYETTA STIGLER WILBURTON	COAL COUNTYHUGHES COUNTYCHOCTAW COUNTYPITTSBURG COUNTYMC INTOSH COUNTYOKMULGEE COUNTYHASKELL COUNTY
OREGON ENTERPRISEFOSSILGRANTS PASS HOOD RIVER PRINEVILLE	WHEELER COUNTYJOSEPHINE COUNTYHOOD RIVER COUNTY
PENNSYLVANIA BEDFORD BERWICK-BLOOMSBURG CLEARFIELD-DU BOIS  EMPORIUM HONESDALE	COLUMBIA COUNTY CLEARFIELD COUNTY; AND RUSH TOWNSHIP, AND PHILIPSBURG AND SOUTH PHILIPSBURG BOROS IN CENTRE COUNTYCAMERON COUNTYPIKE AND WAYNE COUNTIES
HUNTINGDON JOHNSTOWN SMSA  KITTANNING-FORD CITY LEWISTOWN	CAMBRIA AND SOMERSET COUNTIESARMSTRONG COUNTY
LOCK HAVEN-RENOVONORTHEAST PENNSYLVANIA SMSA	COUNTIESCLINTON COUNTYLACKAWANNA, LUZERNE, AND MONROE COUNTIES
PHILADELPHIA SMSA	BUCKS, CHESTER, DELAWARE, MONTGOMERY, AND PHILADELPHIA COUNTIES IN PA.; BURLINGTON, CAMDEN, AND GLOUCESTER

ELICIBLE LABOR SURPLUS AREAS POLITICAL JURISDICTIONS INCLUDED COUNTIES IN N.J. PITTSBURGH SMSA.....ALLEGHENY, BEAVER, WASHINGTON. AND WESTMORELAND COUNTIES POTTSVILLE.....SCHUYLKILL COUNTY READING SMSA.....BERKS COUNTY ST. MARYS .....ELK COUNTY SUNBURY-SHAMOKIN-MT. CARMEL.....MONTOUR, NORTHUMBERLAND, SNYDER, AND UNION COUNTIES TUNKHANNOCK......WYOMING COUNTY UNIONTOWN-CONNELLSVILLE.....FAYETTE COUNTY WELLSBORO ......TIOGA COUNTY WILLIAMSPORT SMSA.....LYCOMING COUNTY PUERTO RICO CAGUAS SMSA.....CAGUAS, GURABO, AND SAN LORENZO MUNICIPIOS MAYAGUEZ SMSA......ANASCO, HORMIGUEROS, AND MAYAGUEZ MUNICIPIOS PONCE SMSA.....JUANA DIAZ, PENUELAS, PONCE, AND VILLALBA MUNICIPIOS SAN JUAN SMSA......BAYAMON, CANOVANAS, CAROLINA, CATANO, GUAYNABO, LOIZA, SAN JUAN, TOA BAJA, AND TRUJILLO ALTO MUNICIPIOS REMAINDER OF PUERTO RICO......PUERTO RICO LESS CAGUAS, MAYAGUEZ, PONCE, AND SAN JUAN NOTE: DEEMED ELIGIBLE BASED ON THE DERIVED RATE. NO DATA ARE REGULARLY ESTIMATED FOR SMALL AREAS.

RHODE ISLAND
PROVIDENCE-WARWICK-

PAWTUCKET SMSA......BRISTOL, KENT, AND
PROVIDENCE COUNTIES IN
R.I.; TOWNS OF EXETER.
NARRAGANSETT, NEW SHOREHAM,
NORTH KINGSTOWN, RICHMOND,
AND SOUTH KINGSTOWN IN
WASHINGTON COUNTY, R.I.;
TOWN OF JAMESTOWN IN
NEWPORT COUNTY, R.I.;
ATTLEBORO CITY AND TOWNS
OF NORTH ATTLEBORO, NORTON,
REHOBOTH, AND SEEKONK IN
BRISTON COUNTY, MASS.;
PLAINVILLE TOWN IN NORFOLK

ELICIBLE LABOR SURPLUS AREAS	PGLITICAL JURISDICTIONS INCLULED
WESTERLY	COUNTY, MASS.; AND TOWNS OF BLACKSTONE AND MILLVILLE IN WORCESTER COUNTY, MASSTOWNS OF CHARLESTOWN, HOPKINTON, AND WESTERLY IN WASHINGTON COUNTY
SOUTH CAROLINA ALLENDALE BARNWELL BENNETTSVILLE BISHOPVILLE CHARLESTON-NORTH CHARLESTON SMS  CHESTER DILLON GEORGETOWN MC CORMICK RIDGELAND SUMTER UNION. WALTERBORO	BARNWELL COUNTYMARLBORO COUNTYLEE COUNTY A. BERKELEY, CHARLESTON, AND DORCHESTER COUNTIESCHESTER COUNTYDILLON COUNTYGEORGETOWN COUNTYMC CORMICK COUNTYJASPER COUNTYSUMTER COUNTYUNION COUNTY
SOUTH DAKOTA BUFFALO COUNTY CORSON COUNTY WASHABAUGH COUNTY ZIEBACH COUNTY	CORSON COUNTYWASHABAUGA COUNTY
TENNESSEE ATHENS BROWNSVILLE. CROSSVILLE. DECATUR DECATURVILLE DOVER ERIN. FAYETTEVILLE GAINESBORO. GREENVILLE HARRIMAN-ROCKWOOD HUMBOLDT JAMESTOWN	HAYWOOD COUNTY CUMBERLAND COUNTY MEIGS COUNTY DECATUR COUNTY STEWART COUNTY HOUSTON COUNTY LINCOLN COUNTY JACKSON COUNTY GREENE COUNTY ROANE COUNTY GIBSON COUNTY FENTRESS COUNTY

LAFOLLETTE-JELLICO CAMPBELL COUNTY
LENOIR LOUDON COUNTY
LEXINGTON HENDERSON COUNTY
LIVINGSTON OVERTON COUNTY
NEWPORT COCKE COUNTY
ONEIDA SCOTT COUNTY

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
SAVANNAH SELMER SEVIERVILLE SNEEDVILLE SOMERVILLE SWEETWATER TIPTONVILLE TRACY CITY WAYNES BORO	.MC NAIRY COUNTY .SEVIER COUNTY .HANCOCK COUNTY .FAYETTE COUNTY .MONROE COUNTY .LAKE COUNTY .GRUNDY COUNTY
TEXAS	
BROWNSVILLE-HARLINGEN- SAN BENITO SMSA  CARRIZO SPRINGS COTULLA CRYSTAL CITY DEL RIO EAGLE PASS EL PASO SMSA GALVESTON-TEXAS CITY SMSA LAREDO SMSA LOVING COUNTY MC ALLEN-PHARR-EDINBURGH SMSA PEARSALL RAYMONDSVILLE RIO GRANDE CITY SABINE COUNTY TEXARKANA SMSA	.DIMMIT COUNTY .LA SALLE COUNTY .ZAVALA COUNTY .VAL VERDE COUNTY .MAVERICK COUNTY .EL PASO COUNTY .GALVESTON COUNTY .WEBB COUNTY .LOVING COUNTY .HIDALGO COUNTY .FRIO COUNTY .WILLACY COUNTY .STARR COUNTY
ZAPATA	COUNTIES IN ARKANSAS ZAPATA COUNTY
UTAH HEBER CITY MANTI PANGUITCH	SANPETE COUNTY
VERMONT NEWPORT	ORLEANS COUNTY: TOWNS OF
ST. JOHNSBURY	AVERILL, AVERYS GORE, BLOOM- FIELD, BRIGHTON, BRUNSWICK, CANAAN, FERDINAND, LEMINGTON, LEWIS, NORTON, WARNERS GRANT, AND WARRENS GORE IN ESSEX COUNTY

ELIGIBLE LABOR SURPLUS AREAS	POLITICAL JURISDICTIONS INCLUDED
	STONE AND VICTORY IN ESSEX COUNTY
	ACCOMACK AND NORTHAMPTON COUNTIESLANCASTER, NORTHUMBERLAND,
KING AND QUEEN COUNTY	DICKENSON AND RUSSELL
LUNENBURG COUNTY MARION NORTON-BIG STONE GAP SURRY COUNTY SUSSEX COUNTY	SMYTH COUNTYNORTON CITY AND WISE COUNTYSURRY COUNTY
WASHINGTON ABERDEEN ANACORTES BELLINGHAM CENTRALIA COLVILLE DAYTON ELLENSBURG GOLDENDALE LONGVIEW MOSES LAKE NEWPORT OAK HARBOR OKANOGAN PORT ANGELES RAYMOND REPUBLIC STEVENSON TACOMA SMSA WENATCHEE YAKIMA SMSA	SKAGIT COUNTY  WHATCOM COUNTY  LEWIS COUNTY  STEVENS COUNTY  COLUMBIA COUNTY  KITTITAS COUNTY  KLICKITAT COUNTY  COWLITZ COUNTY  GRANT COUNTY  PEND OREILLE COUNTY  ISLAND COUNTY  OKANOGAN COUNTY  CLALLAM COUNTY  PACIFIC COUNTY  FERRY COUNTY  SKAMANIA COUNTY  PIERCE COUNTY  CHELAN AND DOUGLAS COUNTIES
WEST VIRGINIA  CLAY ELKINS GASSAWAY GRAFTON GRANTSVILLE HAMLIN HINTON HUNTINGTON-ASHLAND SMSA	RANDOLPH COUNTY BRAXTON COUNTY TAYLOR COUNTY CALHOUN COUNTY LINCOLN COUNTY

#### ELIGIBLE LABOR SURPLUS AREAS

#### PCLITICAL JURISDICTIONS INCLUDED

IN W.VA.; BOYD AND
GREENUP COUNTIES IN KY,;
AND LAWRENCE COUNTY, OHIO
PRESTON COUNTY
LOGAN-MADISON
BOONE AND LOGAN COUNTIES
OAK HILL-MONTGOMERY
FAYETTE COUNTY
PARSONS
TUCKER COUNTY
PETERS BURG
GRANT COUNTY
PETERS BURG
GRANT COUNTY
RICHWOOD
NICHOLAS COUNTY
RONCE VERTE-WHITE SULPHUR SPRINGS
GREENBRIER AND MONROE
COUNTIES
WEBSTER SPRINGS
WEBSTER COUNTY
WELCH
MC DOWELL COUNTY
WESTON
LEW IS COUNTY

#### WISCONSIN

ASHLAND COUNTY
BAYFIELD BAYFIELD COUNTY
CRANDON FOREST COUNTY
FLORENCE FLORENCE COUNTY
HAYWARD SAWYER COUNTY
HURLEY IRON COUNTY
KENOSHA SMSA KENOSHA COUNTY
LADYSMITH RUSK COUNTY
NEOPIT MENOMINEE COUNTY
SPOONER WASHBURN COUNTY

WILLIAMSON.....MINGO COUNTY

#### Labor Supply Classifications and Summary Labor Force Data for Major Labor Areas, Second Quarter 1978

#### **Labor Supply Categories**

Each quarter the Department of Labor classifies 150 major employment centers according to the adequacy of their labor supply. A letter classification code, shown below, is assigned to each of these 150 areas.

Labor Supply Category	Description	Unemployment Rate 1/	
Group A	Excessive labor shortage	Less than 1.5%	
Group B	Serious labor shortage	1.5 to 2.9%	
Group C	Moderate labor shortage	3.0 to 5.9%	
Group D	Moderate labor surplus	6.0 to 8.9%	
Group E	Serious labor surplus	9.0 to 11.9%	
Group F	Excessive labor surplus	12.0 or more	

1 Ratio of unemployment to area's total labor force.

The categories used in classifying major labor areas according to the adequacy of labor supply represent a continuation of a system which has been in operation for over 25 years. Although modifications have been made in the system from time to time, the present labor supply categories as indicated above are basically changed since May 1955.

Unlike the area eligibility classifications under DMP-4A and the Buy American Act, no attempt is made to classify every labor area in the country according to adequacy of labor supply. The labor supply classifications are provided for only 150 of the major metropolitan areas and are to be used for analytical purposes only rather than for determining eligibility for preference under DMP-4A and the Buy American Act.

#### Background

Although the system for classifying major labor areas on the basis of labor supply has been in operation for many years, the procedures used in making the labor supply classifications were changed as a result of DMP-4A. Under the new system, the classifications are now done on a quarterly basis rather than monthly as was done prior to the implementation of DMP-4A. However, the labor supply classifications continue to reflect the relative severity of unemployment as a percent of the area's labor force.

As a result of the change to quarterly labor supply classifications, such classifications are now based upon the average of the area's labor force data for the 3 months comprising the most recent quarter of the reference period. This may be contrasted with the previous system under which the monthly labor supply classifications were based on the area's current monthly labor force data as well as the anticipated employment and unemployment outlook over the next two months. The previous system also took account of temporary and seasonal changes in the labor force data in making the labor supply classifications. Under the new system, no attempt is made to analyze the factors responsible for an area's unemployment situation. Thus, the assignment of an area to a specific labor supply category reflects only the severity of the quarterly average unemployment.

Because of the changes introduced with this issue of Area Trends in classifying areas on the basis of labor supply, it may not be possible to compare the new labor supply classifications with historical data which have been published over the past several years. However, to assist in making comparisons with previous years, the monthly classifications for such years will be converted to quarterly labor supply classifications and made available upon request.

The labor supply classifications provided in this issue cover the second quarter of 1978. These classifications are based upon the average labor force data for the months of April, May, and June 1978. Following is a comparison of the labor supply classifications for the first and second quarters of 1978 and three quarters of 1977.

Labor Supply Group	Second Quarter 1978	First Quarter 1978	Fourth Quarter 1977	Third Quarter 1977	Second Quarter 1977
Total. All Group	150 s	150	150	150	150
Group A	0	0	0	0	0
Group B	2	0	0	0	0
Group C	93	56	71	71	56
Group D	47	79	68	68	74
Group E	5	10	9	9	16
Group F	2	5	2	2	4

The second quarter of 1978 labor supply classifications plus labor force data for each of the 150 major labor areas are provided in the table following this section.

#### **Labor Market Areas**

A "labor market area" means a geographic area in which there is a concentration of economic activity of labor demand and in which workers can readily change jobs without changing their place of residence. Labor areas usually include one or more entire counties, except in New England where towns are considered the major geographical units.

The largest labor market areas are referred to as major labor areas. Major labor areas usually have at least one central city with a population of 50,000 or more. In most instances boundaries of major labor areas coincide with those of Standard Metropolitan Statistical Areas as determined by the Office of Management and Budget in consultation with a Federal interagency committee.

Geographical boundaries of all classified areas are listed in the Employment and Training Administration publication entitled Directory of Important Labor Areas. Revisions in labor area boundaries are listed in the Area Trends.

# Quarterly Labor Supply Classifications and Summary Labor Force Data for Major Labor Areas, 1977 and First and Second Quarters, 1978

(Quarterly Averages in Thousands)

			Civilian Labor Force							
State and Area Classif		. C	1978		1977					
		ication		1	IV		11.			
	ALABAMA									
*	ANNISTON  *BIRMINGHAM FLORENCE GADSDEN HUNTSVILLE *MOBILE MONTGOMERY FUSCALOOSA		113.4	361.5 52.7 38.7 126.6 175.1	52.2 38.8 126.7 174.3 108.6	42.5 365.0 52.6 39.2 128.7 176.1 109.5 52.3	42.7 360.9 52.7 38.5 128.6 175.5 107.4 53.1			
	ALASKA									
	ANCHORAGE	D	92.6	88.3	87.2	88.6	84.7			
	ARIZONA									
*	* PHOENIX TUCSON	C	580.9 180.3	584.0 182.5			575.0 184.5			
	ARKANSAS									
*	FAYETTEVILLE-SPRINGDALE FORT SMITH LITTLE ROCK-NORTH LITTLE PINE BLUFF	C C C D	70.2 83.8 180.3 36.5	69.8 81.4 177.7 36.0	80.5	81.4	68.0 81.4 175.6 35.3			

Unemployment					Unemployment Rate					
1978		1977			1978		1977			
	_	<u>IV</u>			11		IV	111		
2.6 17.7 2.9 2.4 7.2 10.9 5.7 2.9	3.4 20.2 3.9 2.9 8.2 12.5 5.2 4.2	3.3 22.7 3.7 3.1 8.4 13.1 5.8 3.7	4.0 24.5 4.0 3.3 10.0 14.6 6.6 3.8	3.8 24.0 4.4 3.4 9.8 14.1 6.4 3.7	6.1 4.8 5.4 6.1 5.5 6.1 5.0	7.8 5.6 7.4 7.4 6.4 7.1 4.7 7.8	7.7 6.3 7.0 7.9 6.7 7.5 5.3 7.1	9.3 6.7 7.7 8.4 7.8 8.3 6.1	8.9 6.7 8.3 8.8 7.6 8.1 5.9 6.9	
6.9	7.1	5.5	4.7	5.7	7.5	8.1	5.4	5.3	6.8	
28.9 9.7	33.7 11.4	36.0 13.1			5.0 5.4	5.8 6.2	5.1 7.1		8.0 7.5	
3.0 4.7 7.1 2.2	4.2 5.8 9.0 2.8	3.1 5.3 7.8 1.8	3.1 5.0 7.8 2.0	3.1 5.2 7.8 2.2	4.2 5.6 4.0 6.1	7.2	4.5 6.6 4.4 5.0	4.4 6.1 4.4 5.6	4.5 6.4 4.4 6.3	

## Summary Labor Force Data—(Continued) (Quarterly Averages in Thousands)

		Civilian Labor Force						
	Labas Ossanb	19	78					
State and Area	Labor Supply Classification	- 11	<u>II I I </u>					
CALIFORNIA								
* ANAHEIM-SANTA ANA BAKERSFIELD  * FRESNO  * LOS ANGELES-LONG MODESTO OXNARD-SIMI VALLE  * RIVERSIDE-SAN BER  * SACRAMENTO SALINAS-SEASIDE-M  * SAN DIEGO  * SAN FRANCISCO-OAK  * SAN JOSE SANTA BARBARA-SAN SANTA CRUZ SANTA ROSA  * STOCKTON VALLEJO-FAIRFIELD	BEACH D D D D Y-VENTUR D NARDINO- D ONTEREY D LAND C TA MARIA D E	256.6 3380.0 133.2 208.1 541.8 449.7 131.1 677.4 1562.7 660.2 136.6 84.7	164.7 246.7 3376.3 128.7 203.1 536.4 440.3 121.0 664.1 1554.6 643.8 134.9 80.6 116.0 152.7	130.8 78.1 113.6 155.0	169.4 268.8 3374.0 133.2 196.8 508.0 430.1 124.9 651.1 1523.5 615.9 132.1 79.8 113.6 160.5	166.2 240.0 3317.0 127.5 196.2 507.2 419.6 122.1 637.1 1498.7 604.5 131.7 79.2 110.9 156.1		
COLORADO SPRINGS  * DENVER-BOULDER FORT COLLINS GREELEY PUEBLO  CONNECTICUT	D C C C D	115.0 744.8 65.3 57.0 51.5	734.0 63.8 53.9	738.4 65.2 56.5	734.0 65.5	735.9 64.7 58.3		
* BRIDGEPORT BRISTOL DANBURY  * HARTFORD MERIDEN  * NEW BRITAIN  * NEW HAVEN-WEST HAVEN LONDON-NORWICK NORWALK  * STAMFORD  * WATERBURY		187.2 36.0 80.1 365.0 25.3 71.4 195.7 102.7 70.2 118.0	35.6 78.3 361.3 25.0 71.4 192.7 103.7 68.2	34.6 76.0 357.4 26.0 71.1 196.9 103.1 67.5	34.6 77.0 361.8 26.6 71.8 199.6 106.9 68.7 112.5	34.8 75.7 361.0 26.1 72.0 200.3 105.3 66.2		

Unemployment					Un	emplo	yme	nt Rat	е
1978			1977		19	78		1977	
		IV				1	IV		
46.7 14.4 22.5 249.7 19.2 14.6 34.3 33.3 10.4 44.4 89.3 39.4 8.8 7.7 8.5 18.5 7.7	51.8 16.2 27.6 263.0 19.3 17.5 37.9 38.5 14.0 49.5 99.2 42.3 9.8 10.0 10.5 21.0 8.8	49.5 14.8 22.4 249.3 14.5 15.9 38.9 33.1 9.4 49.0 98.6 37.2 8.2 6.9 9.1 16.5 8.5	55.4 13.5 19.7 280.7 13.9 17.2 44.7 35.2 8.5 56.2 113.7 39.0 9.7 7.0 10.7 13.9 8.8	55.7 14.3 22.5 250.3 22.3 14.4 42.4 39.5 9.3 59.0 116.5 45.4 9.5 7.5 11.6 17.6 10.2	4.7 8.3 8.8 7.4 14.4 7.0 6.3 7.4 7.9 6.6 5.7 6.0 6.5 9.1 7.3	5.3 9.9 11.2 7.8 15.0 8.6 7.1 8.7 11.5 7.4 6.3 6.6 7.3 12.4 9.1 13.8 7.5	5.2 8.8 9.0 7.3 11.5 8.1 7.5 7.7 7.4 6.4 5.9 6.3 8.0 10.6 7.3		6.1 8.6 9.4 7.5 17.5 7.3 8.4 7.6 9.3 7.5 7.2 9.5 10.5 11.3 8.8
7.5 39.2 2.9 2.3 4.1		2.7	7.8 43.1 2.7 2.5 4.5	3.1	6.5 5.3 4.4 4.0 8.1	5.0	6.7 5.4 4.1 4.4 10.5		4.7
9.1 1.5 3.4 15.0 1.2 3.4 8.4 6.8 2.7 4.3	4.9 20.2 1.6 4.9 11.7 3.4 3.2 5.3	1.7 4.0 17.7 1.6 3.9 12.4 6.3 2.8 4.4	2.3 4.8 23.0 2.1 5.1 15.2 6.0 3.5 5.3	2.6 5.3 25.0 2.2 6.0 17.0 6.4 3.6 6.0	4.8 4.1 4.3 4.1 4.9 4.7 4.3 6.6 3.9 3.7 5.9	5.6 6.5 6.9 6.1 8.1 4.8 4.6	4.9 6.0 5.5 6.3 6.1 4.1	6.5 6.2 6.4 7.8 7.1 7.6 5.6 5.1	7.4 7.1 6.9 8.4 8.3 8.5 6.1 5.5

## Summary Labor Force Data—(Continued) (Quarterly Averages in Thousands)

		Civilian Labor Force						
	abar Cumply	19	78					
	abor Supply classification		1.	IV	_111_			
DELAWARE								
* WILMINGTON.	D	232.7	229.6	240.6	238.0	238.1		
DISTRICT OF COLUMB								
* WASHINGTON.	С	1555.5	1512.5	1551.7	1561.3	1549.4		
FLORIDA								
BRADENTON DAYTONA BEACH FORT LAUDERDALE-HOLL FORT MYERS GAINESVILLE  * JACKSONVILLE LAKELAND-WINTER HAVE MELBOURNE-TITUSVILLE  * MIAMI ORLANDO PANAMA CITY PENSACOLA SARASOTA TALLAHASSEE  * TAMPA-ST. PETERBURG WEST PALM BEACH-BOCK		89.2 369.2 66.9 69.2 307.1 125.7 98.6 709.1 287.8 40.2 112.3	87.5 366.6 68.3 65.5 296.8 125.2 95.4 692.3 278.9 37.7 107.5 59.9 72.6 555.8	362.3 66.8 65.8 304.2 123.1 97.5 702.3 282.2 38.1 110.0 59.0 73.7 560.8	87.9 352.8 62.3 63.8 299.3 114.5 96.8 694.3 278.8 38.3 109.5 57.7 71.9 547.8	84.3 344.6 61.4 62.0 286.6 115.6 90.3 667.1 270.2 36.8 103.1 56.6 69.8 534.4		
ALBANY  * ATLANTA  * AUGUSTA  * COLUMBUS  * MACON  * SAVANNAH	D C D D C C	46.1 868.8 123.6 88.2 103.8 87.5	860.8 120.7 86.1 103.3	870.8 123.8 87.4 106.2	869.9 122.8 88.0 105.3	873.9 119.5 85.6 104.5		

	Unen	nploym	ent		Un	empl	oyme	nt Rat	е
19	78		1977		19	78		1977	
		IV		_11_		1	IV	111	
15.7	18.5	17.5	19.0	19.5	6.8	8.1	7.3	8.0	8.2
70.6	76.5	72.1	81.4	83.3	4.5	5.1	4.6	5.2	5.4
2.6 4.9 25.1 3.6 18.5 9.8 7.8 50.1 16.7 3.2 5.8 2.4 3.6 33.2 13.8	2.8 5.8 26.4 3.8 3.3 17.8 9.2 7.9 48.6 17.5 3.8 5.6 3.1 3.4 34.6 13.8	3.7 5.9 29.4 3.7 3.4 18.6 12.8 8.6 56.3 20.2 4.0 6.1 3.4 3.6 38.2 15.3	3.1 5.3 28.6 3.3 3.3 18.1 14.3 8.0 56.5 20.8 3.2 5.5 3.1 3.4 40.2 16.5	3.3 6.4 33.2 4.4 3.6 20.3 11.8 8.5 62.7 23.0 3.6 6.0 3.7 3.5 47.0 17.6	5.1 5.5 6.8 4.7 5.2 6.0 7.8 7.1 5.8 8.0 2 4.0 4.7 5.8 6.8	5.8 6.6 7.2 5.5 5.0 6.0 7.3 8.3 7.0 6.3 10.1 5.2 5.1 4.7 6.6	6.3 6.9 8.1 5.5 5.1 10.4 8.9 8.1 7.2 10.6 5.5 5.7 4.8 7.8	6.6 6.0 8.1 5.3 5.2 6.1 12.5 8.2 8.1 7.4 8.3 5.0 5.4 4.7 7.3 8.7	7.0 7.6 9.6 7.1 5.8 7.1 10.2 9.4 8.5 9.8 5.8 6.5 5.0 8.8 9.4
3.0 43.3 7.4 5.3 6.5 5.0	3.1 49.4 8.0 5.3 7.8 5.3	3.5 58.2 8.7 6.0 10.1 6.4	64.3	3.7 66.3 9.3 6.6 8.6	6.0 5.0 6.0 6.0 6.3 5.7	5.7 6.6 6.2 7.5	6.7 7.0 6.9	7.4 7.9 7.7 8.4	8.1 7.6 7.8 7.7 8.3 7.8

			Civilia	n Labor	Force	
	abor Supply	19	78		1977	
	Classification	11	1.	IV	111	
HAWAII						
* HONOLULU	D	319.9	314.6	318.0	321.6	323.0
IDAHO						
BOISE CITY	С	86.7	81.8	78.9	80.0	77.7
ILLINOIS						
BLOOMINGTON-NORMAL CHAMPAIGN-URBANA-RAN * CHICAGO DAVENPORT-ROCK ISLAN DECATUR KANKAKEE PEORIA ROCKFORD SPRINGFIELD	С	61.0 75.5 3370.1 180.6 60.8 40.4 175.0 134.4 97.3	74.5 3335.3 177.7 60.7 40.4 172.0 132.6	3352.6 175.1 61.2 41.3 172.7 132.0	131.5	74.2 3309.6 174.5 60.3 41.0 169.0 130.4
ANDERSON BLOOMINGTON * EVANSVILLE * FORT WAYNE * GARY-HAMMOND-EAST CH * INDIANAPOLIS KOKOMO LAFAYETTE-WEST LAFAY MUNCIE SOUTH BEND TERRE HAUTE	C D	39.5 138.3 182.6 285.9 565.1 51.5 59.5 57.4	40.8 134.1 177.4 280.8 556.2 51.0 60.2 56.6 133.8	134.1 176.4 281.6 554.4 50.4 60.2 56.0 132.3	38.4 135.1 177.7 285.8 551.5 50.2 56.9 54.3 131.1	38.2 133.9 177.3 281.3 550.8 49.3

	Uner	nployn	nent		Ur	nempl	oyme	nt Rat	te
19	78		1977		19	78		1977	
		IV					IV		_11_
20.0	19.2	22.8	22.3	22.6	6.2	6.1	7.2	6.9	7.0
2.7	3.1	2.5	2.6	2.9	3.2	3.8	3.1	3.2	3.7
2.6 3.6 193.6 10.7 3.9 3.1 8.8 6.9 5.3	3.6 4.5 219.9 11.4 5.0 3.6 10.8 8.2 6.7	2.1 3.1 193.0 8.9 4.0 3.0 8.8 8.7 5.0	2.4 3.2 206.1 8.9 4.1 3.3 9.4 9.3 5.1	2.3 3.2 190.9 8.1 4.0 3.3 8.6 7.5 4.8	4.3 4.7 5.7 5.9 6.4 7.7 5.0 5.1	5.9 6.0 6.6 6.4 8.3 8.9 6.3 6.2 7.0	3.5 4.1 5.8 5.1 6.5 7.3 5.1 6.6 5.2	4.1 4.4 6.1 5.0 6.8 7.8 5.5 7.0 5.2	3.9 4.4 5.9 4.7 6.7 8.1 5.1 5.1
3.2 2.6 5.4 8.0 15.3 27.0 3.3 2.3 4.3 6.6 4.2	3.7 3.0 7.0 9.0 17.5 31.5 3.5 2.9 3.9 7.4 6.0	2.9 2.0 5.9 7.6 16.5 27.5 2.6 2.2 3.0 6.4 4.0	3.3 2.2 6.6 8.0 17.0 29.0 2.5 2.3 2.7 6.0 3.6	3.3 2.6 6.0 8.2 17.1 32.0 2.3 2.3 2.8 7.0 4.2	5.2 6.7 3.9 4.4 5.3 4.8 6.3 3.9 7.4 4.9 5.4	6.0 7.3 5.2 5.1 6.2 5.7 6.9 4.8 6.9 5.5 7.6	4.8 4.9 4.4 4.3 5.9 5.0 5.2 3.7 5.3 4.9 5.2	5.5 5.7 4.9 4.5 5.9 5.3 5.2 4.1 5.0 4.6 4.8	5.6 6.8 4.5 4.6 6.1 5.8 4.7 4.1 5.0 5.3 5.6

				Civilian	Labor F	orce	
		Labor Sumply	197	В		1977	
St	ate and Area	Labor Supply Classification	II	1	IV	III	11
	IOWA						
*	CEDAR RAPIDS DES MOINES DUBUQUE SIOUX CITY WATERLOO-CEDAR F.	C C C C C C C		173.5 44.3 58.6	44.3	171.5 44.6 58.8	83.5 172.4 44.5 59.1 65.5
	KANSAS	_					
*	LAWRENCE TOPEKA WICHITA	CCC	32.3 95.0 209.2	93.4	94.8	30.8 94.8 211.2	30.9 93.0 207.0
	KENTUCKY	_					
*	LEXINGTON-FAYETT LOUISVILLE OWENSBORO	E C C	160.3 414.1 37.8	397.1		155.3 400.6 37.5	155.7 394.4 36.9
	LOUISIANA						
*	ALEXANDRIA BATON ROUGE LAFAYETTE LAKE CHARLES MONROE	E D D E D	66.2	206.5	197.8 59.8 64.5	195.8 60.7 66.2 51.4	67.3 198.9 60.0 65.0 51.9
*	NEW ORLEANS SHREVEPORT	D D	471.1	475.9	457.0	462.6	459.3
	MAINE						
*	LEWISTOWN-AUBURN PORTLAND	CC	37.0 85.5	36.4	37.1 84.8		36.6 83.6

	Uner	nploym	ent		Ur	nempl	oyme	nt Rat	te
19	78		1977		19	78		1977	
		_IV_		_11_			IV		11
2.8 6.8 2.4 2.9 3.1	3.2 7.7 2.6 3.5 3.2	2.5 5.9 2.0 2.7 2.4	3.1 7.0 2.3 2.5 2.8	3.5 7.2 2.3 2.7 3.0	3.3 3.8 5.3 4.9 4.6	3.9 4.4 5.9 5.9 4.9	4.6	4.1 5.2	4.2 4.2 5.3 4.5 4.6
1.0 3.1 7.3			1.2 3.9 10.3	1.1 3.5 10.0	3.0 3.3 3.5	3.8 4.4 3.9	4.3	4.1	
18.5	5.5 21.5 1.9	5.7 19.8 1.6	4.8 19.1 1.5	4.2 19.0 1.7	3.0 4.5 4.1	3.6 5.4 5.3	4.9	4.8	2.7 4.8 4.5
6.3 15.0 4.2 6.5 4.2 34.9 10.6	14.8 3.5 5.8 4.2 34.2	4.9 13.3 2.4 4.5 3.2 31.5 8.2	5.5 15.2 2.7 5.2 3.7 36.1 9.1	5.8 13.6 2.6 5.3 4.1 35.4 8.7	9.2 7.3 6.6 9.8 7.8 7.4 6.9	9.6 7.2 5.6 8.9 7.8 7.2 6.7	3.9 7.1 6.4 6.9	7.8 4.4 7.8 7.2 7.8	4.4 8.2 7.9 7.7
1.7	2.3 4.8	2.5	3.4 5.5	2.6	4.7	6.3	6.9	9.2	7.0 7.5

Civilian Labor Force							
		char Cunnly	197	78		1977	
Sta		abor Supply Classification	11	1	IV		11
	MARYLAND						
	BALTIMORE	C	1048.2 1	014.6	978.3	968.6	966.6
	MA SSACHUSETTS						
***	BOSTON  BROCKTON  FALL RIVER  FITCHBURG-LEOMINST  LAWRENCE-HAVERHILL  LOWELL  NEW BEDFORD  PITTSFIELD  SPRINGFIELD-CHICOP  WORCESTER	D D D	79.5 78.0 48.1 140.0 112.4 83.0	78.4 76.6 48.3 136.5 111.6 82.4 69.3 276.5	76.6 47.5 0.0 109.7 82.2 8 68.8 5 273.7	79.1 77.1 47.7 0.0 109.3 83.8 71.0	77.7 75.2 47.8 0.0 107.6 82.2 69.5 271.7
* *** ***	ANN ARBOR BATTLE CREEK BAY CITY DETROIT FLINT GRAND RAPIDS JACKSON KALAMAZOO-PORTAGE LANSING-EAST LANSI MUSKEGON-NORTON SH		81.7 53.8 1991.1 222.9 287.9 64.7	80.7 80.7 80.7 1988.2 221.5 223.6 64.7 64.7 65.224.6 75.4	53.3 2 1988.3 5 220.9 6 286.0 7 65.0 6 130.9 9 226.8 4 75.6	82.1 52.6 1971.8 219.9 280.2 65.6 129.3 217.4	81.1 51.8 1955.4 213.2 279.9 64.8 128.3 221.1 75.4

	Uner	nployn	nent		Un	empl	oyme	nt Rat	е
19	78		1977		19	78		1977	
		_IV_					IV		
60.8	77.5	60.4	59.3	59.6	5.8	7.6	6.2	6.1	6.2
82.4 4.8 4.9 2.7 8.6 6.9 5.9 4.5 15.5	88.4 5.9 5.8 3.3 17.6 8.0 7.9 4.8 16.0	85.0 5.4 5.4 3.0 0.0 7.2 7.1 4.6 15.4	116.3 7.9 6.8 4.1 0.0 9.9 9.5 6.7 20.6 13.9	101.6 7.1 6.3 4.0 0.0 8.7 8.1 6.2 18.8 12.6	6.0 6.3 5.7 6.2 6.1 7.1 6.6 5.6	6.5 7.5 7.6 6.9 7.8 7.1 9.5 7.0 5.8	6.3 6.9 7.0 6.4 0.0 6.6 8.6 6.7 5.6	8.6 10.0 8.8 8.5 0.0 9.1 11.3 9.4 7.5 7.2	7.6 9.1 8.4 8.3 0.0 8.1 9.9 6.9 6.5
6.9 5.4 3.4 127.4 15.7 14.3 3.8 7.3 13.4 6.1 5.8	7.4 5.8 3.8 141.7 17.2 15.3 4.2 7.9 14.5 7.0 5.7	7.2 6.1 3.9 135.2 15.4 15.2 4.4 7.7 14.0 6.3 5.9	8.8 6.9 4.2 163.1 23.0 18.1 5.3 8.4 21.3 7.1 7.1	7.9 6.5 4.1 146.7 16.5 16.6 5.3 7.9 15.2 6.4 6.7	5.2 6.6 6.3 6.4 7.0 5.0 5.9 5.6 5.9	5.5 7.2 7.1 7.1 7.7 5.4 6.5 6.1 6.5 9.3 5.6	5.4 7.5 7.3 6.8 7.0 5.3 6.8 5.9 6.2 8.4 5.8	6.8 8.4 7.9 8.3 10.5 6.5 8.2 6.5 9.8 9.2 7.1	6.1 8.0 8.0 7.5 7.7 5.9 8.2 6.1 6.9 8.5 6.8

			Civilian Labor Force						
		Labor Cupply	19	78		1977			
Sta	ate and Area	Labor Supply Classification			IV	111			
	MINNESOTA								
***	DULUTH-SUPERIOR MINNEAPOLIS-ST PAU ROCHESTER ST. CLOUD	JL. C	1047.6	1024.5	1044.0	114.1 1013.5 48.7 63.2	1012.4		
*	MISSISSIPPI								
*	BILOXI-GULFPORT JACKSON PASCAGOULA-MOSS PO	D C C D INT D	141.3	139.5	138.9	60.4 139.3 54.7	137.8		
	MISSOURI								
* * * *	COLUMBIA KANSAS CITY ST. JOSEPH ST LOUIS. SPRINGFIELD		676.3 44.9 1070.6	658.3 45.4 1063.0	662.7 45.4 1067.4	51.3 666.6 46.1 1073.0 98.6	656.6 45.8 1066.4		
* *	MONTANA								
	BILLINGS GREAT FALLS	C D	52.3 35.2	52.8 35.6		53.8 36.0			
	NEBRASKA								
	LINCOLN OMAHA.	B		102.5		106.0			
	NEVADA								
	LAS VEGAS RENO	C 3	180.4	174.8 93.4		2 177.2			

	Unen	nploym	ent		Ur	nempl	oyme	nt Rai	te
19	78		1977		19	78		1977	
		<u>IV</u>					IV		_11_
6.1 32.0 1.4 3.2	8.8 36.3 1.8 4.6	9.4 37.3 1.7 3.5	8.8 41.1 1.5 3.6	8.8 42.4 1.7 4.2	5.1 3.1 2.9 5.0	7.7 3.5 3.7 7.6	8.3 3.6 3.4 5.8	7.7 4.1 3.0 5.7	7.7 4.2 3.6 6.7
4.1 7.8 3.7	4.3 7.8 3.4	5.4 7.9 3.6	4.8 8.7 3.5	4.7 8.2 3.2	6.7 5.5 7.3	7.1 5.6 6.5	9.0 5.7 6.7	8.0 6.2 6.4	6.7
1.6 27.8 2.3 55.9 3.9	2.0 33.5 2.9 73.4 5.0	1.9 35.1 2.8 65.4 4.5	2.1 40.8 2.8 69.4 4.3	2.0 35.7 2.7 68.2 4.3	3.1 4.1 5.0 5.2 4.0	3.7 5.1 6.4 6.9 5.1	3.6 5.3 6.1 6.1 4.6	4.0 6.1 6.1 6.5 4.3	3.8 5.4 5.9 6.4 4.4
2.5	3.4 3.0	2.3	2.3	2.3	4.7	6.4	4.3		<b>4.4 5.6</b>
2.4	4.2	3.2 13.5	2.9	2.8 14.3	2.2	4.1	3.0 4.9	2.7 5.3	2.6 5.2
8.6	17.8	13.7	13.2	13.9	4.8	6.2	7.7 4.6	7.5	8.1

			Civilian	Labor	Force	
	Labor Supply	19	78		1977	
State and Area	Labor Supply Classification		1:	IV		
NEW HAMPSHIRE 1/						
NEW JERSEY						
* ATLANTIC CITY  * JERSEY CITY  LONG BRANCH-ASBUR  * NEW BRUNSWICK-PER  * NEWARK  * PATERSON-CLIFTON-  * TRENTON  VINELAND-MILLVILL	TH AMBOY D D PASSAIC D C	249.9 220.6 305.1 934.5 210.0 155.7	212.1 305.2 934.4 208.0 155.6		300.4 937.6 210.2 155.6	256.7 217.8 294.4 927.7 213.2 155.9
NEW MEXICO						
* ALBUQUERQUE	С	194.4	187.0	188.7	189.2	184.8
NEW YORK						
* ALBANY-SCHENECTAL  * BINGHAMTON  * BUFFALO ELMIRA  * NASSAU-SUFFOLK  * NEW YORK. POUGHKEEPSIE  * ROCHESTER  * SYRACUSE  * UTICA-ROME	D D D C D	561.9 40.0 1247.2 3645.5 100.0 450.4 292.3	133.5 559.1 40.0 1220.5 3640.2 98.2 447.9 289.6	134.8 569.6 40.0 1233.0 3587.8 98.7	572.6 40.9 1229.2 3619.5 98.6 453.6 288.8	134.0 566.1 40.8 1216.3 3622.0 96.8 452.0 286.1

	Une	mployn	nent		Ur	nempl	oyme	nt Ra	te
19	978		1977		19	78		1977	
		IV		_11_			IV		
8.2 29.1 15.7 20.8 65.3 18.0 8.6 5.7	9.8 27.2 16.6 19.8 66.4 19.1 8.7 5.9	9.4 28.5 16.9 20.6 72.5 20.0 9.4 6.1	9.1 33.5 20.0 26.0 86.1 23.5 10.9	9.1 33.9 19.8 25.1 84.7 24.6 10.3 6.5	11.7 7.1 6.8 7.0 8.6 5.6	12.7 10.8 7.8 6.5 7.1 9.2 5.6	11.0 7.7 6.7 7.6 9.3 5.8	10.1 13.0 8.9 8.6 9.2 11.2 7.0	13.2 9.1 8.5 9.1 11.5 6.6
9.7	11.4	12.5	15.1	15.3	5.0	6.1	5.6	8.0	8.3
21.3 8.0 44.5 3.1 82.7 292.3 5.1 27.3 18.8 9.3	23.2 9.7 49.4 3.5 90.2 341.2 5.6 30.7 21.1	21.5 8.7 45.7 3.2 92.2 351.2 5.2 27.4 19.8 10.4	21.9 8.9 46.9 3.6 98.5 357.2 5.1 27.8 19.4 10.7	27.9 10.2 52.7 4.5 113.5 312.7 6.0 34.2 24.7 14.4	5.9 6.0 7.9 7.8 6.6 8.0 5.1 6.4 6.9	6.5 7.3 8.8 8.6 7.4 9.4 5.7 6.9 7.3 8.3	6.0 6.5 8.0 7.9 7.5 9.8 5.2 6.0 6.7 7.6	6.1 6.6 8.2 8.7 8.0 9.9 5.2 6.1 6.7	6.2 7.6 8.6

			Civilian Labor Force						
		ahar Sunniv	197	78		1977			
Sta		abor Supply Classification		F	IV		11		
	NORTH CAROLINA								
* * *	ASHEVILLE BURLINGTON CHARLOTTE-GASTONIA FAYETTEVILLE GREENSBORO-WINSTON- RALEIGH-DURHAM WILMINGTON	C B C	45.5 329.5 66.9 411.0 267.9	81.0 46.9 325.3 65.8 406.6 265.5 56.8	46.6 321.5 67.1 403.5 262.1	47.6 321.1 68.1	46.5 319.4 67.3 401.8 255.3		
	NORTH DAKOTA								
	FARGO-MOORHEAD GRAND FORKS	C		69.0	59.9 NA	68.0 NA	67.6 NA		
	oHIO								
*****	AKRON CANTON CINCINNATI CLEVELAND COLUMBUS DAYTON HAMILTON-MIDDLETOW LIMA LORAIN-ELYRIA MANSFIELD SPRINGFIELD STEUBENVILLE-WEIRT TOLEDO YOUNGSTOWN-WARREN	D C D C	60.8 81.7 65.1 363.1	170.4 611.0 889.6 501.6 365.3 102.7 96.0 119.1 59.3	175.5 627.5 913.6 519.6 374.7 106.9 97.6 121.6 60.1 81.5 66.1 360.8	177.8 631.6 926.8 522.2 371.9 105.8 99.9 122.5 60.9 83.6 66.5 360.2	173.4 614.6 898.2 505.9 364.3 104.4 95.8 117.8 59.7 80.6 64.1 353.1		
	OKLAHOMA								
*	LAWTON OKLAHOMA CITY TULSA	CCC		32.1 375.9 295.8	372.1	366.1	362.8		

Unemployment					Ur	nempl	oyme	nt Rat	te
19	78	1977			19	1978		1977	
		IV	_111_				IV		
2.7 2.0 9.0 3.5 13.0 6.7 3.3	4.6 3.0 12.5 4.9 19.1 9.9 4.1	4.2 2.8 12.4 4.6 17.7 8.9 4.7	3.6 3.4 15.7 5.3 21.3 10.9 5.0	4.3 3.9 15.1 5.5 21.2 10.7 5.0	3.3 4.3 2.7 5.3 3.2 2.5 5.6	5.7 6.5 3.9 7.5 4.7 3.7 7.2	5.2 6.1 3.8 6.9 4.4 3.4 8.1	4.4 7.2 4.9 7.7 5.3 4.2 8.6	5.4 8.4 4.7 8.1 5.3 4.2 8.4
2.5	3.1	2.8 NA	2.4 NA	2.5 NA	3.5 5.6		4.0 NA	3.5 NA	3.6 NA
17.1 9.4 29.6 43.7 24.6 17.4 6.1 6.0 6.4 4.6 4.6 4.4 3.4 22.6 18.2	17.8 11.2 34.1 45.8 25.9 18.3 7.4 6.7 6.4 5.1 4.9 5.2 23.8 19.9	16.3 10.5 30.2 46.5 24.6 17.2 7.4 5.6 6.4 4.1 4.2 4.1 22.2 17.9	17.0 11.0 32.3 49.6 28.1 18.2 7.0 6.0 7.0 3.8 4.8 3.0 23.4 17.6	19.3 12.4 33.4 54.7 29.0 19.5 7.9 6.2 6.9 4.2 5.2 3.0 24.4 16.7	5.8 5.4 4.7 4.8 4.8 4.7 5.8 6.0 5.2 7.5 5.4 5.3 6.2 7.8	6.2 6.6 5.6 5.1 5.2 7.2 7.2 7.2 7.4 8.6 6.1 8.6 6.8 8.6	5.5 6.9 4.8 5.1 4.7 4.6 6.9 5.2 6.2 6.1 7.5	5.7 6.2 5.1 5.4 5.4 4.9 6.6 6.0 5.7 6.3 5.8 4.6 6.5 7.4	6.6 7.1 5.4 6.1 5.7 5.4 7.5 6.4 5.8 7.1 6.5 4.6 6.9 7.2
1.5 13.4 12.0	1.4 13.3 12.7	1.9 14.7 13.1	2.1 16.6 15.2	2.2 18.3 15.0		4.3 3.5 4.3	3.8		7.0 5.0 5.1

				Civilia	n Labor	Force	
		Labor Supply	19	78			
St		Classification		1	_IV_	111	
	OREGON						
*	EUGENE-SPRINGFIELD PORTLAND SALEM	CCC	121.2 569.5 109.3	556.8	547.8	119.0 541.4 111.5	541.5
	PENNSYLVANIA						
******	ALLENTOWN-BETHLEHE ALTOONA ERIE HARRISBURG JOHNSTOWN LANCASTER NORTHEAST PENNSYLV PHILADELPHIA PITTSBURGH READING WILLIAMSPORT YORK	D D C E C C D	981.3	57.1 120.2 207.3 107.3 164.7 267.9 2045.6 970.4 147.1 50.8	56.6 120.7 207.1 107.0 166.4 270.3 2078.2 974.8 146.2 50.7	57.4 121.2 211.9 111.4 166.1 276.6 2079.2	56.4 120.0 208.3 106.1 163.4 270.5 2067.0 966.6 145.9 49.9
* * *	SAN JUAN	F F E	45.4	44.9 67.8	46.4	48.5 46.0 67.4 322.3	44.4
	RHODE ISLAND						
*	PROVIDENCE-WARWICK	-PAWTUC D	443.6	441.8	447.8	445.9	443.2

	Unemployment					Unemployment Rate					
19	78	1977			1978			1977			
		IV			_11		IV		_11_		
7.1 25.4 5.8	7.5 27.9 6.3	8.6 31.5 6.1	9.2 33.0 6.1	9.6 37.1 7.6	5.8 4.5 5.3		5.8		8.1 6.8 7.2		
16.6 4.1 7.8 9.9 9.9 7.4 20.4 145.8 55.2 8.1 3.5 7.8	19.7 4.8 8.5 11.7 13.8 8.8 25.8 154.6 70.7 8.8 4.8 9.5	17.9 3.9 8.0 10.4 11.0 6.9 23.6 163.1 57.9 7.4 4.2 8.4	21.8 3.8 8.4 11.9 15.1 7.4 26.4 183.4 59.8 9.0 4.2 9.7	19.4 3.8 8.8 10.7 6.0 7.6 24.8 174.8 58.6 9.0 4.3 9.1	5.6 7.1 6.4 4.7 9.4 4.4 7.6 5.6 5.6	8.3 7.1 5.6 12.9 5.3 9.6 7.6 7.3 6.0 9.5	5.9 6.7 5.0 10.3 4.1 8.7 7.8 5.9 5.1 8.3	6.7 7.0 5.6 13.6 4.5 9.5 8.8 6.1 6.2 8.3	6.5 6.8 7.3 5.1 5.7 4.5 9.2 8.5 6.1 6.2 8.6 5.8		
6.6 5.7 9.0 30.7	8.1 7.0 10.8 34.9		8.6 7.5 11.9 38.0	8.9 6.2 11.8 39.9	12.5	7 16.6 5 15.6 8 15.9 7 10.8	16.1	16.4	14.0		
29.0	37.8	31.7	41.1	38.7	6.5	8.6	7.1	9.2	8.7		

			Civilian Labor Force						
		Labor Cumph	1978			1977			
Stat		Labor Supply Classification		11 1		111	11		
	OUTH CAROLINA								
*	CHARLESTON-NORTH C COLUMBIA GREENVILLE-SPARTAN	C				149.1 166.1 255.9	146.4 164.3 255.3		
S	OUTH DAKOTA								
	SIOUX FALLS	В		56.7	55.9	56.4	55.2		
Ŧ	ENNESSEE								
*	CHATTANOOGA CLARKSVILLE-HOPKIN JOHNSON CITY-KINGS KNOXVILLE MEMPHIS NASHVILLE-DAVIDSON	PORT-BR C C C	182.8 49.9 168.2 195.1 369.9 386.3	48.6 167.0 195.6	378.1	171.5 200.2 376.6			
7	TEXAS								
* *	ABILENE AMARILLO AUSTIN BEAUMONT-PORT ARTH BROWNSVILLE-HARLIN BRYAN-COLLEGE STAT CORPUS CHRISTI DALLAS-FORT WORTH EL PASO	IGEN-SAN E TION B C C	237.1 167.0 71.7 36.9 130.8 1380.1 160.2	85.3 232.0 166.8 72.5 36.8 128.4 1348.3 160.7	85.9 230.2 166.7 70.5 36.2 125.8 1348.5 162.7	166.4 68.9 35.1 125.3 1329.2 162.9	83.4 222.6 165.1 69.8 35.5 126.6 1311.4 163.4		
*	GALVESTON-TEXAS CIHOUSTON KILLEEN-TEMPLE LAREDO LONGVIEW LUBBOCK MCALLEN-PHARR-EDIN MIDLAND ODESSA SAN ANGELO SAN ANTONIO SHERMAN-DENISON TEXARKANA TYLER WACO WICHITA FALLS	CCECC	1-345.2 60.5 30.7 61.8	58.7 31.1 61.1 99.4 88.7 41.5 57.8 40.1 398.5 37.2 46.1 60.0 77.4	59.8 30.3 60.5 102.3 84.1 41.6 57.3 39.9 395.3 36.8 46.1 58.2 77.2	1285.3 60.3 29.3 59.9 99.6 76.0 40.6 56.4 39.0 393.0 36.3 46.5 58.8 76.3	60.2 30.2 59.0 95.9 82.5 39.2 55.0 37.9 388.9 45.4 58.3 74.9		

Unemployment					Unemployment Rate				
197	8	1977			19	78	1977		
11_		IV		11			IV		
9.5 7.2 12.3	9.7 7.6 13.8	10.6	12.2 10.0 17.0	11.2 10.1 15.9	6.4 4.2 4.8	6.7 4.5 5.6	7.2 5.0 5.8	8.2 6.0 6.7	7.6 6.1 6.2
1.5	1.8	1.2	1.2	.4	2.5	3.1	2.2	2.2	2.6
9.0 2.8 7.6 7.9 19.0	11.0 3.7 10.4 9.9 20.7 17.3	9.5 3.1 8.4 8.7 21.5	10.6 2.4 9.2 9.7 24.7 17.4	10.7 2.5 9.7 10.6 25.1 17.7	4.9 5.7 4.5 4.1 5.1 4.0	6.0 7.6 6.2 5.0 5.6 4.5	5.2 6.2 4.9 4.4 5.7 3.9	5.8 4.9 5.3 4.8 6.6 4.5	5.8 5.1 5.8 5.4 6.7 4.7
2.5 2.8 7.2 11.0 6.4 1.1 7.2 53.0 13.8 5.2 50.3 2.9 3.5 3.5 8.1 1.6 2.0 1.3 24.2 2.1 3.4 2.5 3.4 2.0	3.3 3.5 8.2 11.9 7.8 1.1 7.9 60.4 15.7 6.0 56.2 3.2 4.8 3.7 4.0 12.7 1.8 2.1 1.4 26.3 2.4 3.6 2.8 4.1 2.3	2.9 3.1 9.5 10.7 7.1 1.0 7.7 58.1 17.0 5.8 3.4 4.1 3.3 3.5 11.6 2.2 1.4 25.7 2.2 3.1 2.6 3.6 2.1	3.1 3.6 10.3 11.5 7.5 1.3 8.6 65.4 18.6 65.4 18.6 5.2 58.5 3.7 3.4 3.5 3.8 9.6 1.7 2.4 1.4 29.2 2.4 3.4 3.6 3.8 2.3	2.7 2.9 8.5 11.1 7.9 1.1 8.4 55.3 19.1 5.9 50.1 3.3 4.0 3.3 3.2 8.1 1.5 2.0 1.1 25.8 3.0 2.5 3.3 2.2	4.0 3.2 3.0 6.6 9.0 5.5 3.8 6.6 5.8 3.7 4.7 11.5 4.9 3.6 6.6 3.4 3.1 6.0 5.4 7.3 4.4 3.3	4.1 3.5 7.1 10.8 3.1 6.2 4.5 9.8 6.8 4.2 5.4 15.3 6.1 4.1	2.8 6.1 4.3 10.4 6.6 4.0 5.8 13.5 5.4 3.4 13.8 3.9 3.9 3.6 6.5 6.0 6.7 4.4	4.2 4.6 6.9 10.9 3.6 6.9 11.4 7.0 4.6 6.1 11.7 5.8 3.8 12.6 4.2 4.3 3.6 7.4 6.5 7.3 5.0 5.0	3.4 3.8 6.7 11.4 3.2 6.7 4.2 11.7 -7.0 4.0 5.4 13.1 5.6 3.4 9.8 3.7 3.5 3.0 6.6 6.4 6.7

		Civilian Labor Force							
	abor Supply	19	978	1977					
	Classification		1:	_IV_					
UTAH									
PROVO-OREM * YSALT LAKE CITY-OGDEN			67.2 351.4	69.8 357.0	67.4 356.1	65.3 350.9			
VIRGINIA									
LYNCHBURG  * NEWPORT NEWS-HAMPTON  * NORFOLK-VIRGINIA BEA PETERSBURG-COLONIAL  * RICHMOND  * ROANOKE	ACH-PO C	71.3 161.6 319.5 58.9 321.9 112.8	154.8 311.4 58.7	154.3 309.8 57.7	69.4 155.9 314.5 58.1 315.7 109.5	69.3 154.5 307.3 57.9 310.0 108.7			
WASHINGTON									
RICHLAND-KENNEWICK  * SEATTLE-EVERETT  * SPOKANE  * TACOMA YAKIMA	D C C D	61.0 747.5 139.1 163.6 83.5	58.0 711.1 131.8 155.4 68.1		59.6 709.9 131.3 157.7 78.7	58.8 697.9 131.7 157.3 76.3			
WEST VIRGINIA									
* CHARLESTON  * HUNTINGTON-ASHLAND. PARKERSBURG-MARIETTA  * WHEELING.	C C C	112.4 112.1 63.0 75.7	112.4 112.4 63.3 75.8	113.8 114.8 63.9 79.5	114.3 114.9 64.3 78.2	113.1 114.1 62.9 76.1			

Unemployment					Un	empl	oyme	nt Ra	te
197	78	1977			19	78		1977	*
		IV					IV		11
2.4 14.5	3.6 18.3	2.8 16.8	3.0 17.9	3.0 18.6	3.6	5.3	4.1	4.4	
3.0 8.7 17.4 3.2 11.1 5.5	4.4 11.2 23.3 4.1 13.3 9.6	2.6 8.1 16.4 2.7 10.0 4.3	3.1 8.4 17.0 3.1 11.7 5.1	3.0 8.9 17.7 3.0 12.8 5.5	4.2 5.4 5.5 3.4 4.8	7.2 7.5 6.9 4.2	3.7 5.2 5.3 4.7 3.2 4.4	5.4 5.4 5.4 3.7	4.1
3.7 41.2 7.7 11.9 7.4	3.6 41.1 8.3 11.4 7.7	4.2 49.9 9.4 13.4 6.7	5.2 57.2 10.0 14.9 8.0	4.7 61.0 10.9 15.9 8.7	5.5 5.5 7.3	6.2 5.8 6.3 7.3	7.2 7.0 7.1 8.6 8.3	8.1	8.0 8.7 8.3 10.1
3.5 5.3 2.6 3.5	7.1 9.5 4.5 6.8	4.8 6.9 3.5 5.9	4.5 6.5 3.6 3.8	4.8 6.3 3.6 3.9	3.1 4.7 4.1 4.7	6.3 8.4 7.1 9.0	4.3 6.0 5.5 7.4	5.7	4.2 5.5 5.8 5.1

			Civilian Labor Force						
State and Area		Labor Supply	197	8					
		Labor Supply Classification	11	1.	IV	III			
	WISCONSIN								
*	APPLETON-OSHKOSH EAU CLAIRE GREEN BAY KENOSHA	CCCD	137.7 52.2 83.4 58.6	132.4 50.7 80.6 55.9	139.2 55.9 86.8 62.2	141.6 55.2 87.3 63.0	138.7 55.0 85.0 61.6		
* *	LA CROSSE  MADISON  MILWAUKEE  RACINE	0000	44.5 169.7 693.2 88.9	42.7 164.2 673.7 85.2	44.1 177.4 724.6 89.5	43.3 172.7 711.3 90.5	42.9 171.8 708.3 88.7		

<sup>1</sup> Data for \*Manchester and Nashua, N.H. not available

Major Labor Area

N.A. Data not available

#### Unemployment **Unemployment Rate** 1978 1977 1978 1977 IV II 1 111 11 IV 11 1 III 11 6.0 3.0 4.0 5.8 6.7 5.6 6.1 4.2 5.0 4.3 4.0 4.4 2.8 4.1 4.7 1.8 5.5 3.5 4.5 5.2 2.2 6.7 2.9 3.7 6.0 1.8 5.3 4.2 9.6 4.3 5.4 6.9 2.8 5.4 5.2 4.2 5.6 9.2 5.2 4.1 4.9 4.6 5.9 4.7 3.2 4.9. 5.5 4.7 3.6 2.1 5.6 3.4 8.0 2.0 4.0 3.2 5.5 6.1 3.2 3.5 29.2 26.1 28.2 29.5 29.3 4.1 4.3 3.9 4.1

4.2

4.6

4.7

5.4

4.7

5.5

4.9

4.1

### New Department of Labor Regulations Implementing Defense Manpower Policy No. 4A

FRIDAY, MARCH 3, 1978 PART V



# DEPARTMENT OF LABOR

Employment and Training
Administration

Preference in Federal Procurement Under Defense Manpower Policy DMP–4A and Executive Order 10582 9102

[4510-30]

Title 20—Employees' Benefits

CHAPTER V—EMPLOYMENT AND TRAINING ADMINISTRATION, DE-PARTMENT OF LABOR

PREFERENCE IN FEDERAL PROCURE-MENT UNDER DEFENSE MANPOW-ER POLICY DMP-4A AND EXECU-TIVE ORDER 10582

New Criteria for Classifying Labor Surplus Areas

AGENCY: Employment and Training Administration, Labor.

ACTION: Final rule.

SUMMARY: These regulations establish new criteria for classifying labor surplus areas, published by the Department of Labor for the use of all Federal agencies in directing procurement, activity and locating new plants or facilities. Firms which agree to perform most of the work in labor surplus areas are eligible for preference in the award of procurement contracts and grants and the execution of agreements.

EFFECTIVE DATE: Effective March 3, 1978. Comments by May 2, 1978.

FOR FURTHER INFORMATION CONTACT:

Davis A. Portner, Office of Policy and Planning, 601 D Street NW., Room 9420, Washington, D.C. 20213, 202-376-6274.

SUPPLEMENTARY INFORMATION: The Department published proposed regulations on DMP-4A and Executive Order 10582 on December 16, 1977, at 42 FR 63428. Interested persons were invited to submit comments on the proposed regulations until December 31, 1977. In response to these comments, a number of substantive and editorial changes have been made to the proposed rules. The most significant comments and the Department's responses thereto are listed below:

1. A commentor requested that the Department more clearly delineate the responsibilities assigned to the Bureau of Labor Statistics (BLS) under the provisions for classifying labor surplus areas resulting from exceptional circumstances. § 654.4(c). Under the proposed classification scheme, BLS was assigned responsibility for determining affected areas' unemployment rates, without regard to the usual 12-month reference period. Since the State employment security agencies bear the responsibility for collecting the required unemployment data, inclusion of BLS in the determination process is unnecessary; the State agencies can forward data directly to the Employment and Training

#### **RULES AND REGULATIONS**

Administration for evaluation by the Assistant Secretary. This provision has therefore been revised according-

2. A commentor suggested that, due to their limited resources, the Departeliminate responsibilities signed to the State employment service agencies for identifying occupa-tions and skills which are in "surplus supply" within labor surplus areas and those which are needed by new or expanding industries. § 654.2(d) (3) and (4). These responsibilities were carried over from the former DMP-4 program and assigned to the Secretary of Labor under the revised DMP-4A. Therefore, these activities must still be performed. Since these are ongoing activities, the State agencies should have already established methods for gathering the required information. The final regulations therefore retain the requirement that these responsibilities be carried out by the State agencies. § 654.7 (b), (c), and (d).

In contrast to these ongoing responsibilities assigned to the State agencies, § 654.7(f) of the proposed regulations called for unprecedented evaluations of the numbers and characteristics of unemployed individuals who become employed in firms establishing or expanding plants or facilities in labor surplus areas. The Department has concluded that such evaluations exceed the current capabilities of the State agencies and would require the development of additional data collection procedures for which resources are unavailable. Given these fiscal constraints, and the fact that these evaluations are not required under DMP-4A, these requirements have been dropped from the final regula-

3. A commentor suggested that the Department clarify the provisions of the proposed regulations relating to Executive Order 10582 to avoid confusion regarding its purpose. In response to this comment, Subpart B of Part 654 has been expanded to include a description of the statutory provisions pursuant to which Executive Order 10582 was promulgated. Against this statutory backdrop, the purpose of the Executive order appears more clearly.

4. Three commentors suggested that the Department utilize broader indicators of economic distress or hardship than the proposed 12-month average unemployment rate as the basic criterion for classifying labor surplus areas to take into consideration the overall economic health of a region. Recommendations included using, in addition to the unemployment rate, such factors as economic growth rates, concentration of elderly, out-migration patterns, and unemployment rates over a 24-month (as opposed to a 12-month) reference period.

While due consideration was given to these proposals, it is apparent from

the preambles of both the predecessor DMP-4 and the revised DMP-4A regulations that these programs are concerned primarily with unemployment as opposed to the more general condition of economic distress:

A primary aim of Federal manpower policy is to encourage full utilization of existing production facilities and workers in preference to creating new plants or moving workers, thus assisting the maintenance of economic balance and employment stability. When large numbers of workers move to already tight areas, heavy burdens are placed on community facilities—schools, hospitals, housing, transportation, utilities, etc. On the other hand, when unemployment develops in certain areas, unemployment compensation costs increase the total cost to the Government, and plants, tools, and workers' skills remain idle and unable to contribute to our national security program.

In view of the clear intention to focus attention on surplus labor, and in view of the fact that other measures of economic distress are not uniformly and consistently available among all labor market areas, the 12-month average unemployment rate has been retained as the sole criterion for classifying labor surplus areas.

Similarly, with respect to the reference period for examining unemployment levels, the 12-month framework was retained. A 12-month reference period indicates relatively current unemployment rates while encompassing a sufficient interval to discount seasonal factors. Conversely, the 24-month reference period suggested by one commentor may tend to mask current unemployment rates and, in a changing economy, obscure the location and identification of available workers and facilities.

5. Several commentors recommended that the Department reduce the required unemployment rate for eligibility from a rate 25 percent above the national average unemployment rate to a rate 20 percent above the national average in order to ensure competitive bidding from firms in labor surplus areas. Substitution of the 1.20 factor results in the inclusion of approximately 83 additional labor market areas in the first quarter classifica-tions for 1978, a change from 371 labor market areas (using the 1.25 factor) to 454 labor market areas (using the 1.20 factor). The Department found that adoption of the 1.20 factor would result in a reasonable number of qualifying areas so as to meet the goal of targeting procurement activity while ensuring that offers of contract performance will be obtained from a sufficient number of eligible concerns so that awards will be made at reasonable prices. Accordingly, § 654.4(a) has been modified to conform to these recommendations.

 One comment concerned the classification of multi-jurisdictional labor market areas as labor surplus areas.

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Under the proposed regulations, an entire labor market area, which as a whole did not meet the qualifying unemployment rate, nevertheless could have qualified as a labor surplus area if the area-wide unemployment rate was at least 6 percent, provided that a component political jurisdiction which in itself met the basic criteria had a population of at least 50,000 and accounted for at least 25 percent of the total unemployment for the labor market area. § 654.4(b). The commentor suggested that this classification scheme failed to guarantee that procurement activity would be directed to those component jurisdictions which were responsible for triggering the classification of the labor market area as a labor surplus area. Given the exodus of business and manufacturing from the central cities, this commentor estimated that procurement activity too would be directed away from

inner cities. Procurement activity directed into any section of a labor market will usually affect surrounding areas, and may be beneficial to the entire area, since labor market areas are defined on the basis of commuting patterns. In view of this fact, the final regulations retain the proposed area-wide classification scheme. The Department is requesting further comments with re-

areas of high unemployment in the

spect to this provision. 7. Two comments were directed at the provisions at § 654.5 for terminating classifications of labor surplus areas. One commentor recommended that the termination provisions be tied to a 24-month reference period in order to avoid a "yo-yo effect" wherein an area is eligible during one quarter and not the next. As noted in paragraph 4 above concerning the basic classification methodology, the Department has selected a 12-month reference period to reflect relatively current unemployment rates while accounting for seasonal variations in unemployment. The rationale for utilizing a 12-month reference period applies with equal force to the termination provisions.

A second comment concerned the provisions at § 654.5(b) for terminating classifications of labor market areas which qualify as a result of exceptional circumstances. Specifically, the commentor questioned the advisability of declassifying an area following a single quarter for which the unemployment level fell below 6.0 percent.

The Department recognizes that uch an inflexible standard could result in declassification during one quarter even though, due to exceptional circumstances, the labor market area is expected to experience qualifying unemployment levels in the next quarter. The 6.0 percent standard has therefore been stricken and this subsection has been reworded to provide for periodic review using the same criteria applied to initially classify labor market areas resulting from exceptional circumstances.

8. One commentor recommended that the Department include a special appeals procedure to enable State employment security agency officials to challenge determinations made pursu-ant to these regulations. The Department already has an appeals procedure which is applicable to this program at 20 CFR § 658.420-423.

After considering all of the com-ents, the proposed regulations, as modified, are adopted. In accordance with the provisions of the Administra-tive Procedure Act (5 U.S.C. § 553(d)) the Secretary of Labor has determined that it is in the public interest for these regulations to become final upon publication. Since these regulations directly affect competitive bidding on Federal government contracts, it is important that they become effective immediately to prevent disruption of the procurement process.

The regulations are final. However, in view of the shortened period for comment on the proposed regulations, additional written comments will be accepted for a period of 60 days after their effective date. All written mate-rial received will be considered before taking action on any revision or amendments to these regulations.

Accordingly, Parts 603, 651, 654 and 658, Chapter V, Title 20 of the Code of Federal Regulations are amended as follows:

#### PROGRAM PART 603-STATE BUDGET PLANS UNDER THE WAGNER-PEYSER ACT

§ 603.3 [Amended]

1. In § 603.3 the comma and the words "and at 29 CFR Part 8" are deleted.

#### PART 651—GENERAL PROVISIONS GOVERNING THE FEDERAL-STATE **EMPLOYMENT SERVICE SYSTEM**

§ 651.5 [Amended]

2. In paragraph (d) of §651.5, the comma and the words "when published, will set forth" are changed to "contains".

§ 651.6 [Amended]

3. In §651.6, the entry for "Part 654—Special Responsibilities of the Employment Service System," is amended by deleting the word "[Reserved]" and adding the following served]"

Subpart A-Responsibilities Under Defense Manpower Policy No. 4A (32A CFR Part 134)

654.1 Purpose of subpart.

#### 9103

Sec. 654.2 Description of DMP-4A.

654.3 Definitions. Classification of labor surplus areas.

654.5 Termination of classification. Publication of area classification

654.7 Services to firms and individuals in labor surplus areas.

654.8 Filing of employment service-related complaints.

### Subpart B—Responsibilities Under Executive Order 10582

654.11 Purpose of subpart. 654.12 Description of Executive Order

654.13 Determination of areas of substantial unemployment.

Filing of employment service-related complaints.

#### § 651.7 [Amended]

4. In §651.7 the definition of the term "ES regulations" is amended by deleting the numeral "8" and the comma which follows it from the citation "29 CFR Parts 8, 26 and 75."

#### PART 654-SPECIAL RESPONSIBIL-ITIES OF THE EMPLOYMENT SER-VICE SYSTEM

5. Part 654 is amended by deleting the word "[Reserved]" and adding a new Part 654 as follows:

### Subpart A—Responsibilities Under Defense Manpower Policy No. 4A (32A CFR Part 134)

654.1 Purpose of subpart

654.2 Description of DMP-4A.

654.4 Classification of labor surplus areas.

Termination of classification.

654.6 Publication of area classifications. 654.7 Services to firms and individuals in

labor surplus areas.

654.8 Filing of employment service-related complaints.

#### Subpart B—Responsibilities Under Executive Order 10582

654.11 Purpose of subpart.

654.12 Description of Executive Order 10582

654.13 Determination of areas of substantial unemployment.

654.14 Filing of employment service-related complaints.

AUTHORITY: Pub. L. 95-89; 50 U.S.C. App. 2061, et seq.; 41 U.S.C. 10a et seq.; 29 U.S.C. 49 et seq.; E.O. 11725; E.O. 11051, as amended; E.O. 10582; E.O. 10480; 32A CFR Part

#### § 654.1 Purpose of subpart.

This subpart implements the responsibilities of the Secretary of Labor in classifying labor surplus areas in ac-cordance with Defense Manpower Policy No. 4A of the Federal Preparedness Agency, General Services Administration (32A CFR Part 134-Preservation of the Mobilization

#### 9104

Through the Placement of Procurement and Facilities in Labor Surplus Areas (DMP-4A)). The Secretary of Labor has delegated responsibilities to the Assistant Secretary, Employment and Training Administration.

#### § 654.2 Description of DMP-4A

(a) Defense Manpower Policy No. 4A (DMP-4A) consists of the federal regulations at 32A CFR Part 134—Preservation of the Mobilization Base Through the Placement of Procurement and Facilities in Labor Surplus Areas.

(b) The DMP-4A regulations were issued pursuant to Pub. L. 95-89; Executive Order 10480; Executive Order 11051, as amended; and Executive Order 11725. Implementation of the regulations is the responsibility of the Federal Preparedness Agency of the General Services Administration.

(c) The purpose of DMP-4A is to encourage the purchase of goods and services by the Federal Government and the placement of Federal facilities in areas of labor surplus.

(d) Under DMP-4A, the Secretary of Labor is required to:

(1) Classify labor surplus areas and disseminate this information on a timely basis to Federal departments and agencies.

(2) In cooperation with State and local authorities and the Secretary of Commerce, provide labor-market data and related economic information in efforts to assist in the initiation of industrial expansion programs in labor surplus areas.

(3) Identify occupations and skills which are in surplus supply within labor surplus areas and make this information available to firms requiring such occupations and skills and interested in establishing new plants and facilities.

(4) Identify occupations and skills for which labor will be needed by new or expanding industries and industries that expand during a mobilization; and, in collaboration with other Government agencies, make assistance available to labor surplus area institutions and users in developing onthe-job, apprentice, or other training programs for developing skills of the work

(5) Through the affiliated State employment services, receive job openings on a voluntary basis and/or under the mandatory listing program provided for by section 2012 of Title 38 of the United States Code and by Executive Order 11701, and refer qualified unemployed workers to concerns in labor surplus areas.

(e) Under DMP-4A, all Federal agencies are required to:

(1) Use their best efforts to award all procurement contracts and grants, and execute agreements, greater than \$2,500 to concerns that will perform a substantial proportion of the manufacturing, production, or appropriate services on those contracts within labor surplus areas, to the extent that procurement objectives will permit.

(2) Ensure that firms in labor surplus areas that are on appropriate bidders mailing lists are given the opportunity to submit offers on all procurements for which they

#### **RULES AND REGULATIONS**

are qualified. Whenever the number of firms on a bidders mailing list is excessive in relation to size and type of procurement, a representative number of firms from labor surplus areas shall be given the opportunity to submit offers.

(3) Establish programs to encourage prime contractors to award subcontracts to firms that agree to perform a substantial proportion of the production, manufacturing or appropriate services on those subcontracts in labor surplus areas.

(4) Cooperate with other Federal departments and agencies in achieving the objectives of this policy.

(f) Under DMP-4A, the Secretary of Commerce is required to:

(1) In cooperation with State economic development agencies, the Secretary of Defense, the Administrator of General Services, and the Administrator of the Small Business Administration, assist concerns which have agreed to perform contracts in labor surplus areas in obtaining Government procurement business by: (A) Providing such concerns with timely information on proposed Government procurements; and (B) maintaining current information on the manufacturing capabilities of such concerns with respect to Government procurement and disseminating such information to Federal departments and agencies.

(2) Urge concerns planning new production facilities to consider the advantages of locating in labor surplus areas.

(3) Provide technical sovice and counsel to groups and organizations in labor surplus areas on planned industrial parks, industrial development organizations, expanding tourist business, and available Federal aids.

(g) Under DMP-4A, the Administrator of the Small Business Administration is required to make available to small business concerns in labor surplus areas all of its services, endeavor to ensure opportunity for maximum participation by such concerns in Government procurement, and give consideration to the needs of these concerns in the making of joint small business set asides with Government procurement agencies.

(h) Under DMP-4A, there is continued in operation within the Federal Preparedness Agency the Surplus Manpower Committee. The Committee is chaired by the Director of the Federal Preparedness Agency or the Director's designee. The Committee includes representation from the Office of Federal Procurement Policy; Department of Defense; Department of Commerce; Department of Labor; Services General Administration: Small Business Administration; Department of Health, Education, and Welfare; Department of Housing and Urban Development; Department of Energy; and other interested departments and agencies. The Committee advises the Director, Federal Preparedness Agency, on policies, procedures, and activities in existence or needed to carry out the purpose of DMP-4A.

(i) When an entire industry that sells a significant portion of its production to the Government is general-

ly depressed or has a significant proportion of its production units located in a labor surplus area, the Committee may make appropriate recommendations relative to that industry in lieu of recommendations relative to specific geographical areas. In such cases, after notice to and hearing of interested parties, the Director, Federal Preparedness Agency, gives consideration to appropriate measures applicable to the entire industry.

(j) Under DMP-4A, all Federal agencies are required to give consideration to labor surplus areas in the selection of sites for Government-financed facilities, including expansion, to the extent that such selection is consistent with existing law and essential economic and strategic factors that must also be taken into account.

#### § 654.3 Definitions.

(a) "Assistant Secretary" shall mean Assistant Secretary for Employment and Training, U.S. Department of Labor.

(b) "Labor market area" shall mean a geographic area as determined by the State employment security agencies and approved by the Assistant Secretary, in which there is a concentration of economic activity or labor demand, and in which workers can generally change jobs without changing their residences.

(c) "Labor surplus area" shall mean a labor market area that, in accordance with the criteria specified in § 654.4, has been classified as a labor surplus area for purposes of Defense Manpower Policy No. 4A.

(d) "Reference period" shall mean the 12-month period ending three (3) months prior to the date of quarterly classifications of labor surplus areas; for example, for classifications effective for the eligibility quarter beginning July 1 of a given year, the reference period shall include data for the 12-month period from April 1 of the prior year through March 31 of the given year.

### § 654.4 Classification of labor surplus

(a) Basic criteria. The Assistant Secretary shall classify a labor market area as a labor surplus area whenever, as determined by the Bureau of Labor Statistics, the average unemployment rate for the civilian labor force in the labor market area for the reference period is (1) 120 percent of the national average unemployment rate or higher for the reference period as determined by the Bureau of Labor Statistics, or (2) 10 percent or higher: Provided, however, That no labor market area shall be classified as a labor surplus area if the average unemploy-ment rate for the reference period is less than 6.0 percent.

(b) Criteria for component jurisdictions. The assistant Secretary shall

#### **RULES AND REGULATIONS**

§ 654.7 Services to firms and individuals in labor surplus areas.

To carry out the purposes and policy objectives of Defense Manpower Policy No. 4A and Executive Order 10582, the Assistant Secretary shall cooperate with and assist the state employment service agencies and the Secretary of Commerce, as appropriate, to:

(a) Provide relevant labor market data and related economic information to assist in the initiation of industrial expansion programs in labor surplus

(b) Identify upon request the skills and numbers of unemployed persons available for work in labor surplus areas, providing such information to firms interested in establishing new plants and facilities of expanding existing plants and facilities in such areas;

(c) Identify the occupational composition and skill requirements of industries contemplating locating in labor surplus areas and make such information available to training and apprenticeship agencies and resources in the community for purposes of appropriate training and skill development;

(d) Identify unemployed individuals in need of, and having the potential for, training in occupations and skills required by new or expanding industries and refer such individuals to appropriate training opportunities;

(e) Receive job openings on a voluntary basis and/or under the mandatory listing program provided by 38 U.S.C. 2012 and Executive Order 11701 and refer qualified unemployed workers to such openings, making appropriate efforts to refer to such openings qualified individuals who reside in the labor surplus area.

### § 654.8 Filing of employment service-related complaints.

Employment service-related compliants arising under Subpart A of this Part may be filed directly with the appropriate Department of Labor regional office in accordance with the provisions at 20 CFR § 658.420-423. For purpose of § 658.421, a complainant filing a complaint under this subsection shall be deemed to have exhausted the State agency administrative remedies set forth at 20 CFR § 658.410-416.

#### Subpart B—Responsibilities Under Executive Order 10562

#### § 654.11 Purpose of subpart.

This subpart implements the responsibilities of the Secretary of Labor in determining areas of substantial unemployment in accordance with Executive Order 10582 issued pursuant to

9105

the Buy American Act, 41 U.S.C. 10a et seq.

### § 654.12 Description of Executive Order 10582.

(a) Under the Buy American Act, heads of executive agencies are required to determine, as a condition precedent to the purchase by their agencies of materials of foreign origin for public use within the United States, (1) that the price of like materials of domestic origin is unreasonable, or (2) that the purchase of like materials of domestic origin is inconsistent with the public interest.

(b) Section 3(c) of Executive Order 10582 issued pursuant to the Buy American Act permits executive agencies to reject a bid or offer to furnish materials of foreign origin in any situation in which the domestic supplier, offering the lowest price for furnishing the desired materials, undertakes to produce substantially all of the materials in areas of substantial unemployment, as determined by the Secretary of Labor.

#### § 654.13 Determination of areas of substantial unemployment.

An area of substantial unemployment, for purposes of Executive Order 10582, shall be any area classified as a labor surplus area at §654.4 of this Part pursuant to the procedures set forth at Subpart A of this Part.

#### § 654.14 Filing of employment service-related compliants.

Employment service-related complaints arising under Subpart B of this Part may be filed directly with the appropriate Department of Labor regional office in accordance with the provisions at 20 CFR § 658.420-423. For purposes of § 658.421, a complainant filing a complaint under this subsection shall be deemed to have exhausted the State agency administrative remedies set forth at 20 CFR § 658.410-416.

#### PART 658—ADMINISTRATIVE PROVI-SIONS GOVERNING THE EMPLOY-MENT SERVICE SYSTEM

#### § 658.600 [Amended]

6. In §658.600 the words "and 29 CFR Part 8" are deleted.

#### § 658.701 [Amended]

7. In § 658.701 the words "and at 29 CFR Part 8" are deleted.

Signed at Washington, D.C. this 27th day of February, 1978.

RAY MARSHALL, Secretary of Labor.

[FR Doc. 78-5529 Filed 3-2-78; 8:45 am]

classify a labor market area as a labor surplus area if the Assistant Secretary determines that the area-wide average unemployment rate for the civilian labor force is at least 6.0 percent and the average unemployment rate for the civilian labor force in one or more of the component political jurisdictions meets the criteria specified in § 654.4(a), subject to the following limitations: (1) Such qualifying component jurisdiction-city, county, or county-equivalent-has a population of not less than 50,000 persons on the basis of the most satisfactory current data available to the Assistant Secretary; and (2) the number of unemployed individuals resident in such qualifying component jurisdictions, either singly or in combination, accounts for at least 25 percent of the total number of unemployed individuals resident in the labor market area.

(c) Criteria for exceptional circumstances. The Assistant Secretary, upon petition submitted by the appropriate state employment security agency, may classify a labor market area as a labor surplus area without regard to the reference period, whenever the labor market area meets or is expected to meet the unemployment tests established under § 654.4(a) or (b) as a result of exceptional circumstances. For purposes of this paragraph, "exceptional circumstances" shall mean catastrophic events such as natural disasters, plant closings, and contract cancellations expected to have a longterm impact on labor market area conditions, discounting temporary or seasonal factors.

#### § 654.5 Termination of classification.

(a) Basic procedure. The Assistant Secretary shall terminate the classification of a labor market area as a labor surplus area after any quarter in which the Assistant Secretary determines that the criteria established under § 654.4(a) and (b) are no longer met.

(b) Procedure for exceptional circumstances. The Assistant Secretary shall terminate the classification of a labor market area classified as a labor surplus area pursuant to the provisions of § 654.4(c) after any quarter in which the Assistant Secretary determines that the exceptional circumstances criteria of that paragraph are no longer met, and in any event after one year from the date of classification unless the labor market area meets the criteria established under § 654.4(a) or (b).

#### § 654.6 Publication of area classifications.

The Assistant Secretary shall publish quarterly a list of labor surplus areas together with geographic descriptions thereof.

### Text of Defense Manpower Policy No. 4A

#### RULES AND REGULATIONS

General Services Administration.

ACTION: Final rule.

SUMMARY: This policy provides for directing the attention of Federal departments and agencies to the potential within labor surplus areas for the award of appropriate procurement contracts and grants and the execution of agreements, for the locating of new plants or facilities, and for assigning responsibilities to specified officials of the Government to carry out the policy. This revision brings the policy into conformance with Pub. 195-39. The effect of the revisions will be to direct an increased amount of procurement to labor surplus areas.

EFFECTIVE DATE: October 27, 1977.
FOR FURTHER INFORMATION CONTACT.

J. J. Delaney, Controlled Conflict Preparedness Division, 202-566-0760.

Part 134 is recaptioned and revised to read as follows:

PART 134—PRESERVATION OF THE MO-BILIZATION BASE THROUGH THE PLACEMENT OF PROCUREMENT AND FACILITIES IN LABOR SURPLUS AREAS (DMP-4A)

1. Purpose. Success of the national security program depends upon efficient use of all our resources, including labor force and facilities, which are through practice of the skills of both management and workers. A primary aim of Federal manpower policy is to encourage full utilization of existing production facilities and workers in preference to creating new plants or moving workers, thus assisting in the maintenance of economic balance and employment stability. When large numbers of workers move to already tight areas, heavy burdens are placed on community facilities hospitals, housing, transportation, utili-ties, etc. On the other hand, when unemployment develops in certain areas, unemployment costs increase the total cost to the Government, and plants, tools, and workers' skills remain idle and unable to contribute to our national security program. Consequently it is the purpose of Defense Manpower Policy No. 4A to (a) direct attention to the potentialities of labor surplus areas for the award of appropriate procurement contracts and grants, for the execution of agreements, and for the locating of new plants or facilities, and (b) assign responsibilities to specified officials of the Government to carry out the policy stated below.

2. Cancellation. This policy cancels and supersedes Defense Manpower Policy No.

57457

3. Authority. Pursuant to the authority vested in the Administrator of General Services by Executive Order 10480, Executive Order 11051, as amended, and Executive Order 11725, and in accordance with Public Law 95-89, Defense Manpower Policy No. 4A is hereby issued.

4. Policy. It is the policy of the Federal Government to award appropriate contracts and grants to, and to execute agreements with, eligible labor surplus area concerns, to place facilities in labor surplus areas, and to make the best use of appropriate resources in order to achieve the following objectives:

(a) To preserve management and employee skills necessary to the fulfillment of Government contracts and purchases;

(b) To maintain productive facilities;
(c) To improve utilization of the Nation's total economic potential by making use of the economic resources of each area; and

(d) To help ensure timely delivery of required goods and services and to promote readiness to expanded efforts by locating procurement where the needed labor force and facilities are-fully available.

5. Applicability and scope. The provisions of this policy apply to all Federal departments and agencies, except as otherwise prohibited by law. Set-aside procedures used under this policy shall apply to appropriate procurements, grants, and agreements greater than \$2.500.

6. Definitions—(a) Labor surplus areas. Labor surplus areas are geographic areas determined by the Secretary of Labor. This determination shall be made so as to target this policy to the areas of greatest unemployment. Furthermore, in making such determination, the Secretary of Labor is authorized to declare certain areas labor surplus areas because of catastrophic events even though they may not qualify under normal proce-

(b) Eligibility. An offering firm shall be deemed eligible for a labor surplus area set-aside award if it agrees to perform a substantial proportion of production, manufacturing, or appropriate services in labor surplus areas, as of the date of the award.

(c) Substantial performance. A recipient of a contract or grant or a party to an agreement shall be deemed to achieve substantial performance in a labor surplus area if the aggregate costs that will be incurred by the recipient or its first-tier subcontractors on account of manufacturing, production, or appropriate services performed in a labor surplus area amount to more than one-half of the contract price.

[6820-28]

Title 32A-National Defense Appendix

CHAPTER I—FEDERAL PREPAREDNESS AGENCY, GENERAL SERVICES ADMINISTRATION

[Defense Manpower Policy DMP-4A]

PART 134—PRESERVATION OF THE MO-BILIZATION BASE THROUGH THE PLACEMENT OF PROCUREMENT AND FACILITIES IN LABOR SURPLUS AREAS (DMP-4A)

AGENCY: Federal Preparedness Agency.

#### 57458

7. Implementation. (a) Priority shall be given in the awarding of contracts and grants, the execution of agreements, and the encouragement of the award of subcontracts to concerns which perform a substantial proportion of the manufacturing, production, or appropriate services on those contracts and subcontracts within labor surplus areas. Labor surplus area set asides are authorized if the Federal department or agency determines that there is a reasonable expectation that offers will be obtained from a sufficient number of responsible, eligible concerns so that awards will be made at reasonable prices.

(b) In carrying out labor surplus area and small business set-aside programs, Federal departments and agencies shall award appropriate contracts and grants, execute agreements, and encourage the award of subcontracts for procurement to the following in the manner and in the

order stated:

 Concerns which are located in labor surplus areas and which are also small business concerns, on the basis of a total set-aside.

(2) Concerns which are small business concerns, on the basis of a total set-aside.

- (3) Concerns which are small business concerns, on the basis of a partial setaside.
- (4) Concerns which are located in labor surplus areas, on the basis of a total set-aside.

In this connection, contracting officers shall make unilateral set-asides in accordance with the above priorities.

cordance with the above priorities.

(c) All Federal departments and agen-

(c) All Federal departments and agencies shall:
(1) Use their best efforts to award all

procurement contracts and grants, and execute agreements, greater than \$2,500 to concerns that will perform a substantial proportion of the manufacturing, production, or appropriate services on those contracts within labor surplus areas, to the extent that procurement

objectives will permit.

(2) Ensure that firms in labor surplus areas that are on appropriate bidders mailing lists are given the opportunity to submit offers on all procurements for which they are qualified. Whenever the number of firms on a bidders mailing list is excessive in relation to size and type of procurement, a representative number of firms from labor surplus areas shall be given the opportunity to submit offers.

(3) Establish programs to encourage prime contractors to award subcontracts to firms that agree to perform a substantial proportion of the production, manufacturing, or appropriate services on those subcontracts in labor surplus arreas.

(4) Cooperate with other Federal departments and agencies in achieving the objectives of this policy.

(d) The preferences described in this policy shall be in addition to other preferences to which firms may be entitled because of performance in labor surplus areas, such as the preference under the Buy American Act.

#### RULES AND REGULATIONS

 Responsibilities. To carry out the purpose and policy objectives set forth above, the following assignments of responsibilities are made:

(a) The Secretary of Labor shall:
(1) Classify labor surplus areas and

(1) Classify labor surplus areas and disseminate this information on a timely basis to Federal departments and agencies.

(2) In cooperation with State and local authorities and the Secretary of Commerce, provide labor-market data and related economic information in efforts to assist in the initiation of industrial expansion programs in labor surplus areas.

(3) Identify occupations and skills which are in surplus supply within labor surplus areas and make this information available to firms requiring such occupations and skills and interested in establishing new plants and facilities.

(4) Identify occupations and skills for which labor will be needed by new or expanding industries and industries that expand during a mobilization; and, in collaboration with other Government agencies, make assistance available to labor surplus area institutions and users in developing on-the-job, apprentice, or other training programs for developing skills of the work force.

(5) Through the affiliated State employment services, receive job openings on a voluntary basis and/or under the mandatory listing program provided for by section 2012 of Title 38 of the United States Code and by Executive Order 11701, and refer qualified unemployed workers to concerns in labor surplus

areas.

(b) The Secretary of Commerce shall:

(1) In cooperation with State economic development agencies, the Secretary of Defense, the Administrator of General Services, and the Administrator of the Small Business Administration, assist concerns which have agreed to perform contracts in labor surplus areas in obtaining Government procurement business by: (A) Providing such concerns with timely information on proposed Government procurements; and (B) maintaining current information on the manufacturing capabilities of such concerns with respect to Government procurement and disseminating such information to Federal departments and agencies.

(2) Urge concerns planning new production facilities to consider the advantages of locating in labor surplus areas.

(3) Provide technical advice and counsel to groups and organizations in labor surplus areas on planned industrial parks, industrial development organizations, expanding tourist business, and available Federal aids.

(c) The Administrator of the Small Business Administration shall make available to small business concerns in labor surplus areas all of its services, endeavor to ensure opportunity for maximum participation by such concerns in Government procurement, and give consideration to the needs of these concerns

in the making of joint small business set-asides with Government procurement agencies.

(d) There is hereby continued in operation within the Federal Preparedness Agency the Surplus Manpower Committee.

(1) This Committee shall be chaired by the Director, Federal Preparedness Agency, General Services Administration, or his designee, and shall include representation from the Office of Federal Procurement Policy; Department of Defense; Department of Commerce; Department of Labor; General Services Administration; Small Business Administration; Department of Health, Education, and Welfare; Department of Housing and Urban Development; Department of Energy; and other interested departments and agencies.

(2) The Committee shall advise the Director, Federal Preparedness Agency on policies, procedures, and activities in existence or needed to carry out the pur-

pose of this policy.

(3) When an entire industry that sells a significant proportion of its production to the Government is generally depressed or has a significant proportion of its production units located in a labor surplusarea, the Committee may make appropriate recommendations relative to that industry in lieu of recommendations relative to specific geographical areas. In such cases, after notice to and hearing of interested parties, the Director, Federal Preparedness Agency, will give consideration to appropriate measures applicable to the entire industry.

(e) All Federal departments and agencies shall give consideration to labor surpius areas in the selection of sites for Government-financed facilities, including expansion, to the extent that such selection is consistent with existing law and essential economic and strategic factors that must also be taken into

account.

9. Reporting requirements. Reports and monitoring of the effects of this policy, including subcontracting activity, shall be the responsibility of the Department of Defense for all military procurements and the General Services Administration for all civilian procurements. Copies of these reports shall be furnished by agencies receiving these reports to the Federal Preparedness Agency on a regular basis.

(Pub. L. 95-89; Executive Order 10480; Executive Order 11051, as amended; and Executive Order 11725.)

Note.—The General Services Administration has determined that this document does not contain a major proposal requiring preparation of an Infation Impact Statement under Executive Order 11821 and OMB Circular A-107

Dated: October 27, 1977.

JAY SOLOMON, Administrator of General Services. [FR Doc.77-31897 Filed 11-2-77;8:45 am]

### State Employment Security Agencies

Alabama Dept. of Industrial Relations, 649 Monroe St. Montgomery 36130

Employment Security Div., Dept. of Labor, 4th & Harris Sts., P.O. Box 3-7000, Juneau 99811 Alaska

Department of Economic Security, P.O. Box 6123, Phoenix 85005 Arizona

Arkansas Employment Security Commission, P.O. Box 2981, Capitol Mall, Little Rock 72203 Employment Development Department, 800 Capitol Mall, Sacramento 95814 California Division of Employment and Training, 251 E. 12th Ave., Denver 80203

Employment Security Division, Hartford 06115 Connecticut

Delaware

D.C. Department of Manpower, 500 C St., NW, Wahington, DC 20001

Columbia District Unemployment Compensation Board, 6th & Pennsylvania Ave, NW, Washington, DC 20001

Florida Department of Commerce, Collins Building, Suite 510, Tallahassee 32304 Georgia Employment Security Agency, 290 State Labor Building, Atlanta 30334 Guam Department of Labor, Government of Guam, P.O. Box 2950, Agana 96910 Hawaii Dept. of Labor & Industrial Relations, 825 Mililani St., Honolulu 96813 idaho Department of Employment, 317 Main Street, P.O. Box 35, Boise 83707 Illinois Bureau of Employment Security, 910 South Michigan Ave., Chicago 60605 Indiana Employment Security Division, 10 North Senate Ave., Indianapolis 46204 lowa Iowa Department of Job Service, 1000 East Grand Ave., Des Moines 50319

Division of Employment, Dept. of Human Resources, 401 Topeka Ave., Topeka 66603 Kansas Department of Human Resources, Room 237, Capitol Annex, Frankfort 40601 Kentucky

Louisiana

Maine Employment Security Commission, 20 Union St., Augusta 04332

Maryland Employment Security Administration, 1100 North Eutaw St., Baltimore 21201 Massachusetts Division of Employment Security, Charles F. Hurley ES Bldg., Boston 02114 Michigan Minnesota Department of Employment Services, 390 N. Robert Street, St. Paul 55101

Employment Security Commission, 1520 W. Capital St., P.O. Box 1699, Jackson 39205 Mississippi Div. of Employment Security, 421 E. Dunklin St., P.O. Box 59, Jefferson City 65101 Missouri Montana Employment Security Div., Corner of Lockey & Roberts, P.O. Box 1728, Helena 59601

Nebraska Div. of Employment, 550 S. 16th St., P.O. Box 94600, Lincoln 68509 Nevada

New Hampshire Department of Employment Security, 32 S. Main St., Room 204, Concord 03301 Department of Labor & Industry, John Fitch Plaza, P.O. Box V, Trenton 08625 New Mexico Employment Security Comm., 401 Braodway NE, P.O. Box 1928, Albuquerque 87103

New York Department of Labor, State Campus, Building 12, Albany 12240

North Carolina North Dakota Employment Security Bureau, 1000 E. Divide Ave., P.O. Box 1537, Bismarck 58505 Bureau of Employment Services, 145 S. Front St., P.O. Box 1618, Columbus 43216 Oklahoma Employment Security Comm., Will Rogers Memorial Office Bldg., Oklahoma City 73105

Oregon Employment Division, 875 Union St., NE, Salem 97311

New Jersey

Pennsylvania

Utah

Vermont

Virginia

Bureau of Employment Security, Labor & Industry Bldg., 7th and Forster Sts., Harrisburg 17121

Puerto Rico Bureau of Employment Security, 414 Barbosa Avenue, Hato Rey 00917 Rhode Island Department of Employment Security, 24 Mason St., Providence 02903 South Carolina Employment Security Comm., 1550 Gadsden St., P.O. Box 995, Columbia 29202 South Dakota Employment Security Department, 607 North Fourth St., Aberdeen 57401 Tennessee Department of Employment Security, 536 Cordell Hull Bldg., Nashville 37219 Texas Employment Commission, 638 TEC Bldg., 15th & Congress Ave., Austin 78778

Department of Employment Security, 174 Social Hall Ave., P.O. Box 11249, Salt Lake City 84147

Dept. of Employment Security, 5 Green Mountain Dr., P.O. Box 488, Montpeller 05602

Employment Commission, 703 East Main St., P.O. Box 1358, Richmond 23211

Virgin Islands Employment Security Agency, 35 Norre Gade St., P.O. Box 1092, Charlotte Amalie, St. Thomas 00801 Washington Employment Security Dept. ES Bldg., 212 Maple Park, Olympia 98504

West Virginia Department of Employment Security, 112 California Ave., Charleston 25305 Job Service Div., 201 E. Washington Ave., P.O. Box 7398, Madison 53701 Wisconsin Wyoming

Employment Security Comm., ESC Bldg., Center and Midwest Sts., P.O. Box 2760, Casper 82601

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